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PRESENT:

JAMES M. MELIUS, Chairman HENRY ANDERSON, Member JOSIE BEACH, Member BRADLEY P. CLAWSON, Member R. WILLIAM FIELD, Member* MARK GRIFFON, Member DAVID KOTELCHUCK, Member RICHARD LEMEN, Member JAMES E. LOCKEY, Member WANDA I. MUNN, Member JOHN W. POSTON, SR., Member DAVID B. RICHARDSON, Member* GENEVIEVE S. ROESSLER, Member PHILLIP SCHOFIELD, Member LORETTA R. VALERIO, Member PAUL L. ZIEMER, Member TED KATZ, Designated Federal Official

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*Participating via telephone

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webcast by LiveMeeting, and the LiveMeeting link is on the agenda. So, you can follow along as people present.

There is a public comment session today. One public comment session for this meeting is today from 5:00 to 6:00 p.m. We will take people in the room first and then on the line.

9 And let me ask everyone who is on the line to please mute your phone, so that 10 we don't have that messing up the audio for 11 12 the other people listening on the phone as well as in the room. And if you don't have a 13 mute button, press *6 to mute your phone and 14 15 *6 again to take your phone off of mute. 16 please, everybody who is But, listening 17 should mute their phone.

18 Okay, then, let's just do the19 roll call.

20 A couple of things to say to 21 Board Members. As far as your microphones,

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1	please speak into your microphones. We will
2	check with the other Board Members to see
3	that they can hear well. Your microphones
4	are all on unless you hold down the button,
5	and you have to hold it down the whole time
6	to keep it muted; otherwise, it is on. So,
7	all your microphones are live unless you're
8	holding down the button.
9	Roll call, let's just go
10	alphabetically. I'll address conflict of
11	interest. We only have one session here with
12	any conflict of interest anyway.
13	(Roll call.)
14	It's a full slate. We're doing
15	well.
16	CHAIRMAN MELIUS: Okay. Just
17	ahead of time, planning a little bit of
18	scheduling here, as you may notice and may
19	already know, Department of Energy and
20	Department of Labor representatives are not
21	here to present today because of the
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isn't as responsive as just showing the slides from the computer.

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3 So, thanks, everybody, for 4 cominq. I am going to say that Ted and I 5 were rather pleasantly surprised when we got the okay to have the meeting earlier this 6 I think it reflects, first of all, 7 week. Ted's ability to explain the importance of 8 9 the meeting in our request to have the meeting up the chain and recognition of the 10 importance of the work of the Committee and 11 12 the things that we want to accomplish while we are here this week. 13 And as I said, LiveMeeting will 14

15 help us out, speeding things up -- or slowing
16 things down.

Okay. I usually start with a little program news on the presentation. I put on impacts from the budget and funding situation because I thought people might be interested. Maybe I overestimate people's

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1 interest in this because of my particular 2 federal situation employee, but Ι as а 3 thought people might be interested in how the current budget and funding, the government 4 5 shutdown partial or government shutdown 6 situation is affecting us, and even why can we be here. 7

8 The reason we can be here is 9 that, unlike much of the government, the 10 for the EEOICPA program for us is money is appropriated until 11 awarded, expended, 12 which means it does not have to be spent in the fiscal year for which it is appropriated. 13 Much of the government is funded by 14 an 15 annual appropriation, which the means 16 appropriation is for fiscal year 2013 and it 17 must be spent in 2013. So, programs that are funded by an annual appropriation, the second 18 category, have no appropriation and have no 19 20 period of time money for the in. we are 21 Since NIOSH's EEOICPA is the money

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appropriated until expended, if we don't spend all of our money in a fiscal year, it is available to us in the days after the end of that fiscal year.

5 is what we are doing. And that 6 We are operating on what we call carryover money from the previous fiscal year. 7 And that allows the DCAS Division to continue to 8 9 operate as it has and it allows us to have So, that it is the situation 10 this meeting. that it is in. We really try not to have 11 12 carryover money at the end of the year. We 13 try to use our money as quickly as we can. This administrative 14 year there some were 15 issues, partly associated with the 16 sequestration law, partly some other things, 17 that prevented us from spending as much as we 18 wanted. And so, we had enough carryover 19 money to keep us going this far, and for a 20 little bit longer yet. So, that is why we 21 happen to be here.

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1	You will notice, though, some
2	effects of the government shutdown on the
3	meeting. As Dr. Melius alluded to, our
4	Department of Energy and Department of Labor
5	counterparts are not here. Our Office of
6	General Counsel is not here. Our Office of
7	General Counsel, just like much of CDC and a
8	very large percentage of NIOSH, has been
9	furloughed. And so, they are not available
10	to provide legal advice to us or to travel to
11	the meeting.
12	The categories of employees under
13	this furlough situation are exempted
14	employees. That applies to us, DCAS. Yes,
15	it is employees who have a source of funding
16	that can keep their program going. There are
17	furloughed employees, which is applied to
18	by my estimate, about 80 percent of NIOSH has
19	been furloughed. That means those people are
20	sent home and are not receiving paychecks.
21	And then, there is a category of

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1	employees called excepted, which are
2	employees for whom there is no money, but
3	their work is essential to keep things going;
4	first of all, to shut things down in an
5	orderly fashion, and then, to start things up
6	when things start back up. Those people are
7	called excepted, and they are working without
8	pay.
9	And in NIOSH, there is also a
10	category of individuals who are commissioned
11	officers in the Public Health Service, and
12	they are also working ostensibly without pay,
13	but they get paid on a monthly basis. So,
14	they haven't missed a paycheck yet. The
15	furloughed and excepted people have had an
16	abbreviated paycheck and are moving toward
17	missing an entire paycheck because the second
18	pay period ends this Friday.
19	So, that is the grand scheme of
20	the situation and how things are affected.
21	Let's see if I have covered everything I
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wanted to cover.

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2 A couple of other impacts, you 3 know, on our program because of this: while 4 we do have some funds, some carryover funds, 5 we are holding onto those to the extent we 6 can. And so, other than this trip, we have 7 cancelled all of our travel for the next 8 couple of weeks or up through now. We had a 9 trip planned this week where а federal 10 employee was going to accompany our the Kansas City plant. 11 contractor to We 12 cancelled the federal employee out of that, although our contractor has a little more 13 leeway to spend the money. 14 They know how 15 much money they have, and they had planned to 16 do that work.

17 And we had planned a data-capture 18 and plant tour at Sandia National Lab for 19 next week that was strictly federal 20 including, believe, employees, Ι а Board 21 Member. And that has been cancelled also.

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Those cancellations were due to our funding situation and the fact that none of our FY13 funding that we have carried over was allocated to those trips.

5 that's the effect of So, our 6 budget cuts. Now there appears that there effect 7 could very well be some on our operations by the restriction and the partial 8 9 shutdown of our counterpart agencies, the 10 Department of Labor and the Department of 11 Energy.

The Department of Labor, I'm not 12 real clear what their status is. 13 We know that our counterparts are working. 14 I am not 15 sure if they are exempt, if they have a 16 source of funding, or if they are excepted 17 and are working without pay. They have been 18 instructed to only work on certain types of their responsibilities. 19 And we know that they can move claims forward, but I think 20 21 they are very limited on doing other kinds of

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activities. And so, they weren't permitted to come here.

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It has been a little difficult to 3 find out exactly what is going on on their 4 5 side because, when I called and asked, I got 6 a phone message that says, "Leave a message," 7 you know, "We can work on some things, but not others. Leave a message, and if it's one 8 9 of the things we can work on, I'll call you And they didn't call me back. 10 back." So, I don't know what the situation exactly is at 11 12 Department of Labor. That the was Jeff Kotsch's phone that I called. 13

Department of 14 The Labor, they 15 will speak to me -- or the Department of 16 Energy, I mean, will speak to me. They are 17 actually not entirely clear on what their 18 situation. They have heard varying dates on 19 how long their carryover money will last. They are working on carryover money. 20 They 21 know that. Ι talking about am my

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counterparts.

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2 They have heard varying accounts of how long the carryover will last, and they 3 were rather surprised last week when one of 4 5 the programs working in headquarters received furlough notices, when kind of the word --6 7 there seems to be this unofficial word going around the building -- was that everybody was 8 9 okay for longer than that. So, they don't 10 know exactly what their fate is going forward, but they are working on carryover 11 12 money. operation is 13 the going And to affect a number of the sites, apparently, 14 15 very soon, where we go and try to gather 16 information from. Again, my counterparts in 17 the Department of Energy had really no 18 particular intel on each site, on how sites were being affected. 19 Ι asked them about 20 press accounts that we have seen about 21 various sites being affected this week and

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1	next, and they said, "Well, those dates
2	probably came from the Press Office." That
3	is the DOE Press Office. So, they are
4	probably good. But my counterparts didn't
5	have any additional information on that.

There 6 press account was а 7 furlough notices yesterday that said some 8 would start going, could start going to 9 Hanford employees today, and then, the effective date I believe I have from Hanford 10 from an earlier press account was, I think, 11 12 either Friday or Monday; they would have to 13 be shut down by that date.

14 Y-12, the press account I saw was 15 from nature.com. It was the science blog of 16 Y-12's date was October 17th. nature.com. 17 Los Alamos October 18th; Sandia, was the 18 21st; Hanford, the 21st, and 0ak Ridge National Lab was in a little better shape. 19 20 They could go into November, some unspecified 21 date in November.

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1	These sites now, Savannah River
2	was not mentioned in any of the press
3	accounts. But, through our contacts with
4	Savannah River, our understanding is that
5	they are actually being affected this week,
6	that they are curtailing operations,
7	curtailing their EEOICPA operations to only
8	responding to claim, you know, exposure
9	history requests and verification for the
10	Department of Labor, you know, the
11	verification of the information they supply
12	to the Department of Labor. So, they are not
13	supporting our work.
14	And because of that and the
15	withdrawal from or reducing that level, I
16	believe those activities will probably stop
17	if things aren't settled here in the next day
18	or so.
19	But, because they have withdrawn
20	to only dealing with claims, Savannah River
21	has cancelled a planned data-capture trip
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1	down there for the week of November 4th. $_{25}$
2	So, it is affecting how we can
3	accomplish things and how quickly we can
4	accomplish things. And so, we are working
5	with the terms of the shutdown as best we
6	can, and we will continue to do that as we go
7	forward.
8	Okay. I can try to answer any
9	questions if anybody has any, but I don't
10	know just a whole lot more than what I just
11	said.
12	Okay. I always comment on
13	personnel actions when I am here. I think I
14	may have mentioned this last time, and I know

14 this last illay nav mentionea ιıme, ana 15 I mentioned it on the phone call. Ι was 16 going introduce DeKeely Hartsfield to to 17 everybody here. DeKeely Hartsfield is an 18 employee of NIOSH who is a lawyer, has not working in the Office 19 been of General Counsel, but has been detailed to the Office 20 21 of General Counsel for the coming year

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1	because Jenny Lin, our normal counsel, has
2	been detailed to an active-duty assignment.
3	She is in the Air Force Reserve. She has
4	been detailed to an active-duty assignment
5	that was supposed to start October 9th.
6	Now Jenny was furloughed by OGC
7	before October 9th, and I have not heard from
8	Jenny to know whether she actually started
9	her active-duty tour on the 9th or not.
10	So, at any rate, DeKeely is going
11	to serve in Jenny's role. DeKeely, though,
12	has to work under the supervision of a senior
13	attorney in the Office of General Counsel for
14	the time being, since she has not been in the
15	Office of General Counsel until just the last
16	couple of weeks. So, she has to work under
17	the supervision of a more senior attorney in
18	the Office of General Counsel, and they are
19	furloughed. So, there is no one there to
20	give her advice. And so, she also is
21	furloughed.

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1	I couldn't make this stuff up. 27
2	Until recently, we have been
3	continuing some joint or outreach
4	activities to the claimant community. We
5	participated in a Joint Outreach Task Group
6	meeting in Northern California. This was
7	back in early September. That was for the
8	Livermore site and Berkeley. One of the
9	meetings was in Livermore and another was in
10	I forget the name of the town, but it was
11	closer to Berkeley.
12	These were put on by the Joint
13	Outreach Task Group, which is a kind of
14	collaborative effort among us, DOE, and DOL.
15	DOE's former workers' monitoring program, in
16	addition to their EEOICPA staff, play a role
17	in that. And it is to make these programs
18	better known to the folks out there.
19	Also, right at the end of
20	September, our outreach contractor, ATL, put
21	on another of their dose reconstruction and
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SEC workshops in Cincinnati, where we bring labor representatives and advocates, other interested people, into Cincinnati and we have a two-day workshop.

5 Much of the instruction is given 6 by DCAS staff, although ATL does some of the 7 instruction as well, to kind of help improve these people's familiarity with the program, 8 9 hoping that they will be resources, then, for the workforces that they represent and that 10 they advocate for, and, also, that they will 11 12 feel more comfortable on contacting us and in for 13 contacting Denise Brock, instance, knowing where to go to ask questions. 14 And 15 they can kind of know us as people as opposed 16 to an anonymous email address. We thought 17 that they would be encouraged to ask us 18 questions more.

We got a bunch of nice reviews. 20 You know, there is a Class Evaluation form 21 that ATL uses at the end. Most of the people

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1	were very complimentary of the class. So, we
2	hope we reached some people there and have
3	provided them as resources to their
4	communities.
5	And then, one final topic, I
6	believe, on my program news has to do with
7	the change in the Pacific Northwest National
8	Laboratory facility description. And this
9	came up, this happened about the time of the
10	last phone call meeting, but I didn't discuss
11	it then.
12	And I am really wondering what is
13	going on with my slides.
14	The original covered period for
15	the PNNL facility description in the Federal
16	Register and on the DOE website was that it
17	started in 1965 and ran to the present. PNNL
18	is Pacific Northwest National Laboratory.
19	That appears to be, actually, the
20	time that Battelle Memorial Institute started
21	running the laboratory operations for
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1	Hanford. Part of this was based on the
2	research of what we were doing out there when
3	we were trying to sort out PNNL and Hanford,
4	and I think part of it was based on research
5	that DOE was doing anyway and looking into.
6	What that research indicated was
7	that, from 1965 until 2004, the PNNL
8	activities that were conducted were actually
9	on the Hanford part of what was considered
10	the Hanford reservation. So, there wasn't a

10 reservation. unere wasn separate facility for PNNL until about 2005, 11 12 when they did, actually, either receive title 13 the property that used to of be to some 14 Hanford or, for whatever reason, they now 15 have property that is now theirs. It is no 16 longer part of the Hanford reservation.

And because of that, then, the Department of Energy and the Department of Labor agreed to revise the site descriptions for both Hanford and PNNL. You know, the Hanford description was revised to indicate

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that the lab, the PNNL laboratory, operated 1 2 on Hanford from 1965 through 2004. And then, fortunately, our dose 3 reconstruction guidance for PNNL has been up 4 5 until now using the Hanford guidance. And 6 so, we had been treating PNNL claims as if 7 they were Hanford claims anyway. And so, what we had been doing is consistent with 8 9 this new redesignation. conversations with 10 the From my Department of Labor, my understanding is they 11 12 had been administering the Hanford SEC in the fashion, that PNNL workers who were 13 same working on the Hanford site during the period 14 15 of the Hanford SEC were, in fact, being 16 placed in the Hanford SEC. And so, if they 17 would send us one that we thought was in for dose reconstruction, we would ask them, "Hey, 18 this doesn't look like one we can do because 19 this person was working at Hanford during 20 21 this period."

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1	So, fortunately, I think that the
2	redesignation just kind of removed a little
3	bit of the confusion factor in how things
4	were arranged, but it didn't cause a change
5	in how we were doing dose reconstruction, and
6	I don't think it caused Labor any heartburn
7	in what they were doing.
8	Because I remember when this
9	topic first came up, the Department of Labor
10	people were a little against it. They said,
11	"Are you going to tell me that PNNL employees
12	shouldn't be in Hanford, because we have been
13	putting them in the Hanford SEC." And we
14	said, "Well, no, actually, what we are
15	telling you is they really should be in the
16	Hanford SEC prior to 2004." So, of course,
17	the Hanford SEC only goes through `83, but
18	I'm getting my dates confused a little bit
19	here.
20	So, it seems to be a
21	recordkeeping issue, and it didn't actually
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1	somewhat from about 1,413, and the $\frac{1}{34}$
2	administrative closed cases is up by about a
3	dozen. So, that is the change since the last
4	report I made on those items.
5	On the next slide, like I said,
6	there were 1,413 cases at NIOSH. The number
7	of cases of the initial dose reconstructions,
8	the second bullet down there, is up about, it
9	looks like it is up eight from the last
10	report. So, a few additional ones there.
11	The number in the dose
12	reconstruction process is up by about 30 from
13	the last term. And, of course, the ones
14	awaiting development are up somewhat, too.
15	Oh, about 130 additional cases
16	have been submitted since the last report
17	with PoCs of greater than 50 percent. The
18	percentages remain about the same. Somewhere
19	around 30 percent of the cases are
20	compensable that we do through dose
21	reconstruction. So, that number has been

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pretty steady. It is down a little bit frage a few years ago. It is in the low thirties now. It is down to about 30 or even dipping a little below 30.

5 We attribute that to the larger 6 number of SECs that are in place now and more cases being paid through the SEC process and 7 don't 8 come over to us for dose 9 reconstruction. And the SEC cancers include the ones that are most likely compensated by 10 dose reconstruction. 11

12 This is our chart of submittals 13 production, updated for another versus quarter from last time. It looks pretty much 14 15 the same as last time. You can see we have 16 been pretty steadily around -- these are 17 quarterly numbers. So, the input stays 18 around 600 pretty steadily for the past 19 several years, actually.

20 And going through status, the 21 first 5,000 claims, there are some small

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1	adjustments here. These cases that are beigg
2	in the dose reconstruction process down
3	there, the claims at NIOSH, these are cases,
4	in the first 5,000 these are cases that are
5	reworks or have been reinstated within the
6	past year. Reinstated within the past year
7	would be cases that were pulled for some
8	reason or have come back to us for some
9	reason within the past year. The reworks are
10	cases where usually the claimant gets an
11	additional cancer. And so, the case is sent
12	to us for rework. That is usually why we get
13	a rework.
14	The same is true for the first
15	10,000 cases. You have the same kinds of
16	categories. The initial cases that would
17	come in were cases that were CLL cases. You
18	know, the fact that we are doing the initial
19	dose reconstruction on those is these were
20	CLL cases that DOL erroneously referred to us
21	originally. At the beginning of the program,

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1	there were a number of cases that were CLL
2	cancers only. CLL wasn't covered at the
3	time, but it took DOL a little while to pick
4	up on that. So, they referred us a number of
5	CLL cases early on that they then pulled, and
6	then, these have been recently reinstated
7	with the rule change. And so, we are working
8	through that.
9	The CLL process involves sort of
10	a site-by-site revision of the site dose
11	reconstruction tools, and the CLL model is a
12	fairly complicated calculational model. So,
13	it takes a while to build the modules into
14	those tools that will accommodate the CLL
15	dose reconstruction process. And so, we are
16	working through that.
17	We have gotten through most of
18	the sites. We are down to the cases now
19	where any particular change is going to only
20	address a handful, you know, maybe two or
21	three or five CLL cases. And so, the

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1	progress in terms of wrapping up the end, the
2	tail of the CLL cases, is somewhat slower
3	than when we had the original body, when we
4	could pick a large site and, by getting a CLL
5	tool in place for that site, you could move a
6	lot of cases into the doable category. All
7	those big chunks have been moved. So, now we
8	are down to moving the small chunks. But,
9	unfortunately, the amount of work needed to
10	build that module into the tool doesn't go
11	down much just because you have fewer claims.
12	So, the end of the tail as a usual takes
13	more effort and kind of drags out a little
14	bit.
15	DOE's response to exposure
16	requests, it is a little unfortunate that
17	they are not here to take credit for this.
18	This shows considerable improvement since the
19	last report. The last report, the number of
20	outstanding requests was 373. So, they are
21	down by 150 on the total number of

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1 outstanding claim requests, and the 2 outstanding requests greater than 60 days at 3 the last report was 73. So, they are down by 30 in that category. 4 So, it shows a marked 5 improvement.

And I think it is based on some 6 7 real emphasis from DOE headquarters to the DOE sites, and then a couple of DOE sites 8 9 that have been kind of recalcitrant, have kind of slow responders and had the 10 been backlog, both of the old ones and large 11 12 numbers, working through those claims. So, is attention by a couple of sites that 13 it the big improvement 14 really I think is in 15 that. Most of the sites have continued to 16 pretty steadily click along and provide 17 pretty good response.

18 It could very well also be some 19 improvement in terms of the total outstanding 20 requests by the use of electronic data 21 transfer, a process that DOE has built to

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facilitate the secure movement of electronic
 records between DOE facilities and us and
 between DOE facilities and the DOL district
 offices and DOL headquarters.

5 That system, which is called SERT Electronic 6 for Secure Records Transfer 7 system, has been in place. And rather than 8 now getting a paper report, paper exposure 9 history, or а CD with electronic exposure history on it, electronic history is 10 just loaded onto a computer on their end. 11 That 12 computer talks to our computer, and then, we can download those records. 13

The system has a tracking system. 14 15 So, it keeps track of requests that are outstanding and responses, replies that come 16 17 back. So, it has really improved the process I think that probably has to do 18 of response. with in the number 19 that decrease of 20 outstanding requests as well.

Now, of course, no good deed goes

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1	unpunished. And because of that, there was
2	some ramification on a couple of our
3	employees because of a cybersecurity issue at
4	DOE. This occurred earlier in the year.
5	Some of you may have heard about this. Some
б	of you may have gotten a letter about this.
7	I don't know. It depends on whether you ever
8	worked with DOE headquarters.
9	There was a hacking into the DOE
10	essentially personnel system. The hackers
11	got in through I don't know how things
12	work, but they hacked in through a public-
13	facing website of DOE, not the EEOICPA
14	website, but a different one.
15	And so, because of that, personal
16	information for a large number of DOE
17	employees was compromised. And the
18	authorized users on this SERT system had to
19	provide certain personal information to DOE
20	to be authorized to use their system.
21	Essentially, it authorizes them as users on

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the computers, the DOE computer system₄₂ because the SERT runs on a DOE computer system.

4 Because of that, the personal 5 information of this -- you know, there were 6 like three NIOSH employees who had access. 7 Their information was compromised, and Ι 8 would remember about somewhere between eight 9 and a dozen DOL employees were in the same 10 situation. So, that caused a bit of a flap.

That same cybersecurity issue at 11 DOE has led to some intermittent issues with 12 the DOE's EEOICPA public-facing website and 13 the find facilities website. So, if you have 14 15 been trying to use those websites in the past 16 few months, you may have encountered times 17 when they were not available because, there 18 again, they have kind of been up. They were 19 down for a while, and then, they were put 20 there have still back up, but been some 21 intermittent usage issues there, as they are

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on covered facilities. 1 Ι believe it 48 2 searchable, OCR. So, you can bring it up as 3 PDFfile, search it for the site you're а 4 interested in, and the you can see 5 information on the DOE covered facilities website from that PDF file. 6

7 Like I said, we checked a week or so ago, and we got on the website just fine. 8 9 We checked а couple of days later; we couldn't get on. 10 So, they are still having some intermittent things going on there, 11 I 12 think because of they're moving hardware, as I understand it. So, that is another issue 13 that we ran into this summer. 14

15 The rest of the statistics Ι 16 I had better not talk about since I quess 17 talk That can't anymore. is very small I think Bomber will give additional 18 change. 19 information about the SECs later on anyway. think that is all I have 20 I And 21 here.

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1 Ι can't go that So, 45 way. 2 wonder if this going to work. I am afraid 3 that will close all the of me way out 4 LiveMeeting. 5 Ι don't have anything else to 6 talk about. So, if anybody has any questions, I will be glad to answer them. 7 8 I am just trying to figure out 9 the hardware. I knew we would be in trouble when I started being tech support at these 10 meetings. 11 12 CHAIRMAN MELIUS: I thought that 13 was LaVon on that. MR. He'll it 14 HINNEFELD: get 15 after this week, that's for sure. 16 CHAIRMAN MELIUS: Now we've got 17 music. 18 MR. HINNEFELD: I hope no one is 19 expecting me to dance. 20 Okay. CHAIRMAN MELIUS: Does 21 anybody have questions for Stu before he does NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

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employees that come in. And while I suspegt 1 2 that have been the steps that taken to 3 essentially just fold them into the Hanford SECs, and so forth, is appropriate, I don't 4 5 think this has ever been reviewed by the 6 Board or the Work Group. 7 I raised this issue earlier and didn't know if someone would -- trying to 8 9 interest somebody into going back into the transcripts or earlier records and reports 10 and seeing what we had determined there. 11 But somehow it seems to me we are 12 13 skipping a step here. Our attorney isn't here, and our attorney wasn't involved when I 14 15 raised this issue before. And I guess I 16 would like to get some feedback on it. Then 17 I also have a suggestion. 18 MR. HINNEFELD: Well, yes, I know we really didn't, I don't think we talked 19 20 it very much. But much of the work about 21 that was the basis for the Class was, in

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1	fact, done by PNNL. We know the work that
2	was the basis for the most recent extension
3	of the Class through `83 was, in fact, PNNL
4	work on the Hanford reservation.
5	CHAIRMAN MELIUS: Right.
6	MR. HINNEFELD: And so, from that
7	standpoint, that gives us a sense of comfort
8	that what we have done conforms with the
9	evidence in front of us.
10	CHAIRMAN MELIUS: Yes.
11	MR. HINNEFELD: Now I don't know
12	that that was explicitly described. I can't
13	remember the transcripts. We would have to
14	go back and look. Sam did a lot of this
15	research. So, I am looking to Sam.
16	CHAIRMAN MELIUS: Yes, and there
17	are earlier Work Groups, earlier SEC Class
18	designations where I think it was maybe less
19	evident. I recall it during the more recent
20	extension of the Class, but not earlier. But
21	earlier was also a long time ago, and I'm not

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And so, all the work that was being dong 1 during these SEC periods was on the Hanford 2 3 site. And so, even though we thought there was, there was not really another site in 4 5 existence out there at the time. 6 So, when we add the Hanford Class, and the Hanford Class was essentially 7 added for the full site because of difficulty 8 9 in placing people in particularly the 100, 200, and 300 areas essentially with that. 10 So, it became an all worker Class. 11 12 It seems that anyone who happened to work for PNNL during that time, they were 13 working on the Hanford reservation; the same 14 15 thing could apply to them that would apply to 16 other Hanford employees. 17 CHAIRMAN MELIUS: Yes, but Ι 18 think we have to be careful to separate out what Class Definition 19 is а and what 20 considerations go into that in terms of what 21 is the basic findings that justify the Class.

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1	MR. HINNEFELD: Okay. 51
2	CHAIRMAN MELIUS: So, the
3	placement issue is usually a Class Definition
4	issue. It may not be because it may also be
5	part of the original designation. But, as I
6	recall in Hanford, it was mostly a placement
7	issue once there was a finding that doses can
8	be reconstructed, then we can't figure out
9	who that would apply to.
10	And again, I am fairly confident
11	that this is justified. I am just concerned
12	that we, as a Board, and in your reports this
13	has never been specifically considered. Now,
14	again, I could be wrong. My memory could be
15	it could have been PNNL could have been
16	added in, but a sentence or two in some of
17	the reports that I don't recall.
18	Jim?
19	DR. NETON: I think Stu might
20	have said this, but I think the easiest way,
21	in my mind, to look at this is PNNL was a
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1	been calling PNNL, we didn't consider that to
2	be part of the Hanford site at the time.
3	That would be sort of the technical issue.
4	CHAIRMAN MELIUS: Yes, right.
5	MEMBER ZIEMER: I think we
6	thought the boundaries were other than they
7	are. So, it wouldn't be clear at that point
8	whether those who were actually PNNL people
9	had full access to what we were calling the
10	Hanford site. I suspect they were. I think
11	their badges allowed them access. But I
12	guess your question is, was that considered
13	and is it clear that this boundary change
14	doesn't somehow alter what our consideration
15	was.
16	CHAIRMAN MELIUS: Correct. You
17	know, was there independent monitoring? Was
18	there something else that we never
19	considered? Now maybe there wasn't. I am
20	not saying there was, but it seems to me that
21	we need to have at least some record of

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having reviewed that issue. 1 54 2 And my suggestion was going to be 3 that someone look into this and, then, we have a Hanford Work Group. 4 We have a meeting 5 coming up sometime in the next few months. 6 What happens with the government reopening 7 and people getting out to the site, and a whole bunch of administrative issues? 8 But we talk about it in detail then when NIOSH has 9 more time to look into this and just clarify 10 this. 11 12 I'm trying not to make a lot more work for you, but I think there ought to be 13 at least some due diligence on this issue. 14 15 Stu? And if you want to look 16 into it a little bit and come back, we can talk about it later and have more time and 17 18 support it. Ι think 19 MR. HINNEFELD: the 20 Hanford Work Group probably is the right 21 place for the discussion. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	CHAIRMAN MELIUS: Yes. 55
2	MR. HINNEFELD: And I think that
3	we can do some research in the meantime about
4	the bases for those earlier classes. We know
5	the latest extension; that was Battelle.
6	CHAIRMAN MELIUS: Right.
7	MR. HINNEFELD: Battelle was
8	certainly involved in the work.
9	CHAIRMAN MELIUS: Right.
10	MR. HINNEFELD: That was the
11	reason for the latest extension of 383. We
12	can go back to the earlier periods and see
13	what we think about that as well.
14	CHAIRMAN MELIUS: Yes. And
15	again, we can decide as a Board, but if we
16	have some record of that it was reviewed in
17	some way, because this is an unusual
18	circumstance. I think we would be okay, but
19	I just worry about somebody coming back later
20	and saying, "Why was this added? What was
21	the basis for it?", and so forth.

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1	Yes, Brad? 56
2	MEMBER CLAWSON: Being involved,
3	I was up there with Sam and everything else
4	on this. My issue, being on the Hanford Work
5	Group, my issue was a different one. It was
6	how are they going to, with PNNL, how are
7	they going to differ it? Because for so long
8	they were all combined together, especially
9	the 300 areas and everything else.
10	When we went on our tour, it
11	became a little bit more clear to me, and I
12	do think that NIOSH needs to sit down with
13	the Work Group. But in 2004 was when they
14	separated all of their monitoring from the
15	Site Profile. Also in the 300 area is when
16	they totally took it over.
17	But, before that, they had shared
18	services. They had Hanford people and
19	everything else. But, in 2004 actually,
20	it was a little bit sooner than that but
21	that is where the 2004 came from, was mainly

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This transcript of the Advisory Board on Radiation and Worker Health, Board Meeting, has been reviewed for concerns under the Privacy Act (5 U.S.C. § 552a) and personally identifiable information has been redacted as necessary. The transcript, however, has not been reviewed and certified by the Chair of the Advisory Board for accuracy at this time. The reader should be cautioned that this transcript is for information only and is subject to change. from the dosimetry, and so forth. 1 57 2 it made sense to But after me 3 going on the tour and understanding how the 4 separation happened. But, you're right, it 5 would probably be good to bring it to the 6 Work Group and make sure that we're onboard 7 with where it was at. 8 CHAIRMAN MELIUS: I guess I just 9 get a little concerned when the basis is, well, DOL has been doing it this way. 10 That is not a finding by NIOSH or the Board on 11 12 this. I think we need to be more permanent. Anybody else have comments? 13 (No response.) 14 15 I'm not trying to make a lot of 16 work, but I think we ought to do some due 17 diligence. Any other questions for Stu? 18 (No response.) 19 to entitle 20 Okay. going I was 21 this "The Two Jims," you know, like the Four NEAL R. GROSS

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Irish Tenors, and so forth. But we had 58
 little tryout this morning, and the two Jims
 flunked. So, we will spare you that part of
 the presentation.

5 This is continuation of а discussions 6 at our last meeting where we talked about sufficient accuracy. 7 That sort issue of 8 of led into the coworker dose 9 modeling going on. And so, at that meeting we said we would have a follow-up Work Group 10 meeting of SEC Evaluation Work Group, 11 the 12 which had real-live meeting in we а Cincinnati the end of the fiscal year, where 13 a group of us got together. 14

15 It included representatives from ORAU; Tom LaBone, a statistician who 16 SC&A; 17 involved in of the has been very some 18 coworker modeling issues; Jim Neton; Stu; Tim 19 Taulbee. I forget the whole group. I know 20 LaVon wasn't there because we couldn't find 21 him in the office that day, but went looking

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for him, but others were. 1 59 2 pretty We had much an all-day 3 meeting to discuss coworker issues and try to sort of figure out a path forward. 4 It was a 5 very in some ways informal meeting, and just 6 basically trying to work out what we could do, what might be done, and how do we deal 7 with this issue. 8 9 At that point, a lot of the focus was on some SRS coworker modeling and an SC&A 10 review of that and a NIOSH response to that. 11 12 I will spare you a lot of the details. Ι will talk to you a little bit about some of 13 the issues, but I think it is not -- while it 14 15 was a good meeting, I'm not sure repeating it 16 all will be all that helpful to us. 17 This is from last our 18 presentation Ι did in essentially our previous Work Group meeting, where we 19 had talked about sufficient accuracy and where 20 21 the issue of evaluating the coworker models.

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1	And particularly the focus, the time has
2	been on coworker models and the whole
3	stratification issue of how do we deal with
4	different groups of employees within a
5	facility. Do we use just one set of sampling
6	data for them? Are these groups different in
7	some way? How do we determine that they are
8	different? I will go into more detail on
9	that. So, that had been the focus.
10	Just sort of going back a little
11	bit, I think one of the things that became
12	clear to us as we went through this is we
13	really had never done, as NIOSH and DCAS and
14	the Board was sort of stepping back and
15	looking at the overall coworker issue,
16	because there's lots of other issues that
17	they come up with with coworkers.
18	We were focusing on the
19	stratification, which was important. A lot
20	of this was construction versus production
21	workers. But there's lots of other issues

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1	there that need to be addressed in some ways 1
2	and so forth, because we have lots of
3	coworker models out there. It is not clear
4	to what extent they are all the same and
5	follow sort of the same pattern, the same set
6	of rules. And then, how do we evaluate them
7	as a Board or how does NIOSH evaluate them?
8	So, part of this and this is a
9	slide I stole from Jim Neton. His full
10	presentation at that meeting is on the
11	information that has been handed out for this
12	meeting. So, you have the full presentation.
13	There are a couple of slides that I borrowed
14	from him. And since I borrowed from him, I
15	also told him he could explain them. His
16	explanation, they puzzled me when I looked at
17	the presentation, but his explanation of them
18	was very helpful to our deliberation.
19	So, I'll let go Jim go.
20	DR. NETON: Okay. Thank you, Dr.
21	Melius.
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1	This should look familiar. 62
2	presented this slide and the next slide at
3	the last meeting. But I started off our
4	meeting with these couple of slides, and it
5	sparked some pretty vigorous discussion, I
6	would say. I think we didn't get past these
7	two slides for the first hour of the meeting,
8	which I was surprised at.
9	But, nonetheless, this is an
10	example of the bioassay distribution that we
11	would have for a single year. We would take
12	all the urinalysis data, for example, and
13	rank them from highest to lowest as a
14	cumulative probability plot, and you end up
15	with this sort of standardized normal plot
16	where zero on the X-axis would be the median
17	value, the geometric mean of the
18	distribution. And one standard deviation up,
19	the arrow at 1.0, would be the 84th
20	percentile of the distribution.

21

This is what we have proposed to

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1	say is the excretion for that year for that
2	facility for that coworker model set. Now
3	the whole stratification issue has revolved
4	around, does that particular dataset that
5	includes all employees, is that
6	representative of subsets of the population,
7	different strata? The examples that we deal
8	with most often are construction workers,
9	trades workers, those sort of folks, who the
10	value at zero may be higher and the GSD may
11	be larger. So, you may be biasing these
12	folks' results on the low side.
13	But this is just the first part
14	of doing a coworker model. This is getting
15	the urinary excretion, representative urinary
16	excretion for that particular year. But if
17	we go to the next slide, I was trying to
18	focus on the fact that this is really the
19	crux of the issue. When you take each one of
20	the data points on that graph that you see,
21	which represents one year, the geometric

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zero point for one particular mean, that 2 bioassay distribution.

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So, we would take, for example --3 I think there's 11 years of those blue dots 4 5 -- and fit those dots over an 11-year period 6 to a chronic exposure model. Well, you can see that there's a lot of variability in 7 those blue dots. So, that model in itself 8 9 has a lot of variability associated with it that is not considered. 10

to narrowly focus just 11 So, on 12 that bioassay distribution, I think we sort of miss the big picture. You need to focus 13 more, in my opinion, on the chronic exposure 14 15 model fit. And that is where we ended up 16 discussing -- and I think Dr. Melius will 17 talk a little bit later about maybe we have 18 been too narrowly focused on some of these very high-level statistics, and we need to do 19 something more practical to decide when that 20 21 chronic intake function is different for

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these different groups. And we will talk maybe a little bit more later about where we are heading in that direction.

Yes, 4 CHAIRMAN MELIUS: and Ι 5 think what is also important here is that, in 6 developing these coworker models, they are developed from a sampling of these bioassay 7 results, which then adds -- I mean, it is not 8 9 on everybody that is in the entire cohort is being monitored, which introduces 10 that another set of considerations in terms of 11 12 statistical sampling, and so forth.

So, I don't think it has been wrong for NIOSH to be focusing on some of these statistical issues and do that, because they are important. I think there are some limitations to it. But there are also other issues.

think, 19 And Ι as we have 20 discovered when talk about sufficient we 21 accuracy, when we talk about surrogate data,

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1	and so forth, in the past. A lot of it comes
2	down to what are the characteristics at a
3	particular site, what information do we have
4	at a site, what monitoring has been done, and
5	so forth. And often, that is more important
6	than sort of the more general statistical or
7	other evaluation one might do at a site or
8	how one approaches a particular issue of
9	whether or not one can do dose
10	reconstruction.
11	So, we need to get sort of a mix
12	of that and doing it. By focusing on
12 13	of that and doing it. By focusing on stratification, we essentially took and we
13	stratification, we essentially took and we
13 14	stratification, we essentially took and we focused on the most difficult part of, I
13 14 15	stratification, we essentially took and we focused on the most difficult part of, I think, this issue, which is stratification
13 14 15 16	stratification, we essentially took and we focused on the most difficult part of, I think, this issue, which is stratification and what are very complicated sets of
13 14 15 16 17	stratification, we essentially took and we focused on the most difficult part of, I think, this issue, which is stratification and what are very complicated sets of bioassay data from a sample of workers, and
13 14 15 16 17 18	stratification, we essentially took and we focused on the most difficult part of, I think, this issue, which is stratification and what are very complicated sets of bioassay data from a sample of workers, and all sorts of other issues up on top of that.
13 14 15 16 17 18 19	stratification, we essentially took and we focused on the most difficult part of, I think, this issue, which is stratification and what are very complicated sets of bioassay data from a sample of workers, and all sorts of other issues up on top of that. And that is probably the most

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issues that may sort of overwhelm or even
 obviate what needs to be done in terms of the
 statistical.

think also 4 Ι are sort of we 5 handicapping statistical analysis our in 6 terms of what sort of guidance we were giving 7 them in terms of what we thought to was 8 important or not.

9 Okay. So, these issues actually took from an SC&A review of sort of sampling 10 the SC&A 70-page report, or whatever it was 11 12 that Arjun and Harry put together, and so forth, on this. 13 But, to give you some idea of some of the issues that came up in their 14 15 review, and I guess, again, I highlight what 16 it is as sort of potential issues because 17 they aren't sort of general issues that apply 18 to everything. Depending, I think, on the 19 circumstance, and SO forth, they are 20 important or unimportant issues.

21

I think one of the things we sort

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1	of found, and why I think the meeting we had
2	was very helpful, was that often there were,
3	SC&A and ORAU, sort of different assumptions
4	about what or thinking of different
5	applications of a particular group of
6	statistics in thinking about this problem or
7	evaluating what for example, SC&A
8	evaluating what ORAU was doing, and so forth.
9	They very often agreed more than you would
10	get from that report.
11	Those reports I believe have also
12	been distributed in, again, a longer set of
13	slides from SC&A, which actually we skipped
14	most of during our meeting. So, we have
15	that.
16	But, again, I think these are
17	mostly pretty obvious issues, when you think
18	about it, sort of its representativeness,
19	completeness of the data, what were the
20	sampling protocols for the different groups.
21	Again, it is applying stratification.

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1	They coin this term "OPOS," which
2	I think it stands for One Person/One Sample,
3	but it is really one person/one value for
4	that group of samples, and so forth, which we
5	spent a fair amount of time discussing. But,
6	essentially, you would have a series of
7	bioassay results on an individual. You are
8	taking the mean of that distribution or that
9	set of values, and using that to apply to the
10	value for that one person for that particular
11	time period or exposure.
12	And for those of you who are
13	familiar with statistics, that raises all
14	sorts of statistical issues because you are
15	essentially ignoring some variability. But
16	in the case of bioassay results, you have a
17	very complicated set of sort of biological
18	issues on top of that. So, it is not simply
19	just taking a series of multiple samples, you
20	know, testing one person multiple times at
21	the same time. It is over a period of time

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with metabolism and distribution of 1 thạț 2 material in the body; also, factoring into what the values are at different times. 3 There are issues about confidence 4 5 levels and small sample sizes. What is the 6 power of your statistics to be able to 7 determine if comparing the you are distribution from one group of workers, say, 8 9 construction workers, to the larger group of, say, production workers, well, do you have an 10 adequate sample size or adequate power 11 in 12 your statistics to make those distinctions? NIOSH/ORAU 13 The report was suggesting a sample of 30, what they refer to 14 15 as "the rule of 30." Once we understood that 16 the rule of 30 was sort of a guideline, not 17 absolute value, didn't an have any 18 particular, say, power by itself, I think it helped us in terms of looking at this. 19

20 But it is just to say that there 21 are lots of issues that come up, get fairly

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complicated fairly quickly, and that there are not easy answers to.

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3 So, we did what all groups do when they meet, or all committees do. 4 We 5 So, we said we need more review; we punted. 6 need more meetings, more work done in order to address this issue. 7 And then, did also what all good Committees or Work Groups do. 8 9 We farmed out all those issues for work for other people to do first. 10

So, our next steps on this were 11 12 that SC&A will do а review of the One Person/One Sample issue, and sort of, again, 13 not a tremendously detailed report, but one 14 15 just to list sort of all the issues, because 16 some of those issues that come up in other 17 settings of review with other in terms 18 coworker models that were being applied, particularly at the Savannah River Site. 19 So, we thought it would be helpful to have sort 20 21 of some discussion of the general issues with

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that, rather than just focusing on the issue 1 2 with stratification, and so forth. 3 Okay. DCAS agreed to prepare an outline factors 4 of the for evaluating 5 coworker datasets, a much more general sort outline, 6 of set of factors, rather than focusing on just the stratification issues. 7 As I mentioned earlier, we really 8 9 don't have sort of а general set of guidelines for developing and/or evaluating 10 coworker datasets. So, again, we found this 11 12 helpful in looking at the sufficient accuracy Let's start with an outline, make 13 issue. sure everyone agrees on what the major issues 14 15 are, and then, we can flesh out that outline, 16 again, I think with the idea that we would 17 come up with a set of guidelines for the 18 evaluation and development of coworker 19 datasets. When is that appropriate? What 20 are some of the pitfalls? What are some of 21 issues that ought to be addressed the in

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looking at it? 1 73 2 I don't think these will Aqain, 3 be strict criteria, at least not in many 4 cases, but a more general ability to give us 5 some tools and a pattern to follow, for the 6 Board to follow and SC&A, when we are reviewing these, but also to be kept in mind 7 developing 8 when NIOSH is these coworker 9 models. Probably the trickiest part 10 of what we are proposing was -- and we weren't 11 12 even sure what to call it because there is a slippery slope here. And one of the problems 13 that we were having in, well, Tom LaBone was 14 15 having in sort of developing the statistics 16 for looking at stratification as well as for 17 us evaluating it is, what level of difference 18 are we trying to detect? If you have two distributions, two groups of workers, sort of 19 different distributions, we want to know how 20 21 fine a difference we want to try to achieve

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with our statistics in terms of telling they're apart.

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3 You know, if it is a very small difference we are trying to detect, one needs 4 5 very large sample sizes for doing that, and 6 what the variance, and so forth, of those 7 different distributions are becomes very important. 8

9 If one is only trying to look for 10 very large differences between the groups, 11 then those considerations, that sample size 12 gets smaller. You don't need as large, 13 powerful set of statistics to be able to do 14 that.

15 And clearly, sort of any 16 resolution on the way we were approaching it, 17 without sort of knowing what level of 18 difference you were trying to detect or evaluate with your statistical testing was 19 very futile for the statisticians. 20

Certainly, if we are going to

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1	look at the stratification issue, I think we
2	need to give everyone some guidance on how we
3	are trying to look at that. Now, in this
4	particular case, the differences we might be
5	trying to detect, what are some of the
6	implications in terms of looking at
7	Probability of Causation?
8	So, what we asked DCAS to do was
9	to look at claims data, to look at again,
10	trying to develop a benchmark or what might
11	be called an action level that we would use
12	for these statistical comparisons. What is a
13	meaningful difference that would have some
14	effect on dose reconstruction?
15	Again, it wouldn't necessarily be
16	sort of directly tied to health impact. If
17	you remember when we started out, or at least
18	some of us remember when we started out with
19	this Board and with NIOSH in developing the
20	regulations, and so forth, we wrestled with
21	this issue of what's health endangerment?

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Well, we are not trying to get health endangerment, but more in an empirical way what would be a level that we would be trying to detect that would be meaningful in terms of the difference between two distributions here.

7 So, again, going back to what we talked about in terms of sufficient accuracy, 8 9 I think we know in, for example, the residual period where exposures tend to be very low, 10 we tend not to be as diligent in terms of 11 12 trying to figure out what different groups of 13 workers might have been exposed to, or 14 whatever. We know these exposures are low 15 and it doesn't make sense to go into a lot of 16 detail on that.

17 really need But we to have something for the statisticians to use if we 18 19 are going to be able to have any meaningful 20 of statistics in terms of doing these use 21 determinations.

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1	When I was looking at the
2	original SC&A and ORAU reports on this issue,
3	I mean, every time I would go through, I
4	could think of examples where I would agree
5	with SC&A or agree with ORAU and disagree,
6	because it really depends on the
7	circumstances you are looking at. How much
8	sampling data is available to look at, and so
9	forth? So, if we are going to use the
10	statistics, we need a more powerful way of
11	doing that.
12	So, since that meeting, Jim has
13	come up with a proposed benchmark and got
14	comments back from the Work Group. And I
15	will let him explain that. That has been
16	handed out to you. It was a work-in-progress
17	at the time I put these slides together late
18	last week. So, I wasn't sure if whether we
19	would actually include it or not.
20	But go ahead, Jim.
21	DR. NETON: Okay. Thank you, Dr.
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1 Melius. That was a very good introduction into what we are trying to accomplish here. 2 3 So, you see on the slide that we 4 propose to use the claimant data. We have 5 over 40,000 claims, and we have done dose 6 reconstructions on most of them. So, we have a good database of information from which to 7 make a decision what incremental dose will 8 9 result in a change in the PoC value and, more specifically, a change in the PoC value from 10 non-compensable to compensable. You know, 11 12 how much leeway is there in these claims? Well, we went through and looked 13 at all the claims we have processed thus far. 14 15 And interestingly, there were only 167 16 claims out of 40,000 that had a Probability 17 of Causation between 45 and 50 percent. 18 Well, had a single cancer with a Probability of Causation between 45 and 50 percent. 19 That 20 surprised me. 21 And we proposed to only look at

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1	claims between 45 and 50 because we werg
2	going to originally just take 100-millirem
3	dose and add it to each of those cases of
4	single cancers and see what happens. You
5	know, where does that take the PoC value?
6	Does it move all of them over 50 percent?
7	Maybe one? Maybe none? Who knows?
8	And so, we can do some pretty
9	detailed statistical testing when we run
10	through all these cases. It is going to be
11	an interesting process to go through.
12	We are going to, of course, run
13	these like we do any case over 45 percent
14	is automatically run 10,000 iterations of
15	Monte Carlo 30 times. So, it is going to
16	take a lot of computer horsepower. We will
17	run these at night to sample these, and then,
18	we will compare the distributions of the PoC
19	values.
20	But this will at least give us a
21	start as to what is a benchmark. It doesn't
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1	mean that is the end of it, but we are going
2	to start with 100 millirem and we are going
3	to try to maximize the effects on PoC by
4	adding the dose. And we are going to start
5	with using external because that is the
6	simplest place to deal with. We are going to
7	add a constant external dose, probably at the
8	beginning of employment, which will maximize
9	the effect on PoC, except for leukemias we
10	have got to modify a little bit because there
11	is a different latency adjustment for
12	leukemias.
13	But, nonetheless, that is what we
14	are going to do. And hopefully, we will be
15	able to report out to the Working Group and
16	the Board the results not too far off.
17	CHAIRMAN MELIUS: Good. Thanks,
18	Jim.
19	And so, Jim has already done this
20	bullet, looking at external dose coworker
21	models. What we, then, decide is, when we
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1	get this developed, and so forth, we will
2	then turn our focus back, first, to the
3	external dose coworker models because these
4	are much simpler to look at. They don't have
5	the complications of bioassay. They have
6	lots of data, usually big sample sizes, and
7	so forth, at least bigger than often usually
8	for a lot of the bioassay data.
9	And I think we can sort of look
10	at these both from how the statistical
11	comparisons will be done, the stratification
12	issue, as well as some of the other sort of
13	more general guideline issues that DCAS is
14	working on in terms of outline.
15	And then, if we can feel we are
16	successful with that issue and that is
17	helpful, then we will go back and look at
18	internal dose models and come up from there.
19	So, that is sort of where we
20	stand now. I have one more slide I want to
21	show you, not that this is even relevant to

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1 what we are talking about. It was a slide_g, 2 stole, I think from DCAS, was it? 3 This is just the prettiest statistical testing I have seen or depiction 4 5 of statistical testing. I wish I had had 6 this back when I was taking statistics a long time ago because it would have kept me much 7 Whether they are galaxies, 8 more interested. 9 and so forth, but the black dots in or the black dots out, that's your statistical test. 10 I have no idea. I am sure I learned about 11 12 the Monte Carlo Permutation Test many, many years ago, but probably very quickly and not 13 in much detail. Again, if I had had these 14 15 kind of computer graphics, who knows? Ι might have ended up a statistician. 16 17 So, I thought I would share that.

I gave DCAS the prize for the prettiest slide that we have seen. I thought we should share it with the whole Board.

So, on that, let me end. I don't

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1 know if other Work Group Members hayę comments they would like to make about what 2 3 went on. Well, first, 4 the Work Group 5 So, Gen or -- Paul couldn't be Members. 6 there at the meeting. I want to give them time to weigh-in. Then, we will do Wanda and 7 8 others. 9 Go ahead, Gen. First of all, I 10 MEMBER ROESSLER: think you did a very good job of summarizing 11 12 a very complicated subject and meeting. And I like your -- that OPOS thing is a little 13 bit confusing when you first hear it because 14 15 we are used to thinking of a sample as one 16 bioassay contribution, or whatever. So, 17 calling it One Person/One Value is good. 18 I think it was good, and I think we are looking forward to seeing what happens 19 20 with this first step that Jim is doing. 21 CHAIRMAN MELIUS: Yes, right, NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	But it is a shame that we didn't
2	do this precise thing eight years ago. This
3	is the question that I recall having brought
4	to the Board many times: why are we spending
5	so much time looking at this particular
6	aspect of exposure in some site when nobody
7	has identified this as being significant to
8	the end result?
9	And better late than never, I am
10	glad to see it happening, and it is going to
11	be an interesting study. Thanks for the good
12	report.
13	CHAIRMAN MELIUS: Okay. Thank
14	you. Others?
15	I will say I have a son who
16	teaches art history, and I see lots of other
17	art. I have got to correct that for the
18	record. I'll be in trouble.
19	MEMBER MUNN: Perhaps you should
20	show him this.
21	CHAIRMAN MELIUS: Yes.
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ahead with my question. 1 89 2 Could someone please explain to 3 me how the progress we are making on the coworker data will help us understand how to 4 5 distinguish between strata? That seems like 6 a separate question. How will the coworker 7 respect data progress help with us to distinguishing between different strata and 8 9 assessing the differences between strata? Well, if you go 10 CHAIRMAN MELIUS: through 11 all the reports that have been 12 developed as part of this, Tom LaBone at ORAU did a fairly-detailed report proposing both a 13 parametric and a non-parametric statistical 14 15 testing for distinguishing whether 16 stratification appropriate was or 17 inappropriate in a particular dataset. 18 SC&A raised some very legitimate But I think what we 19 concerns about that. 20 is, without knowing came down to what 21 difference between the strata we were trying

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1	to detect, what was a meaningful difference \mathfrak{g}_{\emptyset}
2	we could not come to any agreement on what
3	was the appropriate set of statistical
4	testing that one would use.
5	Now it is much more complicated
б	than that in other ways because there are
7	other considerations, One Person/One Value or
8	One Sample, but that was how this evolved.
9	MEMBER KOTELCHUCK: Yes, that's
10	helpful. That clarifies it for me anyway.
11	CHAIRMAN MELIUS: Yes. And so,
12	then, it ties back to what is sufficient
13	accuracy? Do we need stratification or not.
14	We have wrestled with this for a long time.
15	We learn as we go along.
16	I mean, the statistic that Jim
17	Neton gave us, that of all the what?
18	40,000 dose reconstructions, there's 145,
19	between 45 and 50 for a single cancer. So, I
20	mean, we are dealing with sort of very finite
21	numbers of examples.

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1	And you get into different sites
2	And so, there's lots of complications with
3	this. We, as a Board and NIOSH, we sort of
4	learned as we go along, trying to figure out
5	what is important, what is not important, and
6	how do we evaluate it.
7	Dr. Lemen?
8	MEMBER LEMEN: I have a question.
9	On the presentation where we talk about the
10	One Person/One Value, and you say or the
11	slide, not your slide but Jim's slide that is
12	in the presentation we got, says that they
13	use the maximum-possible mean. And then, he
14	gives there examples.
15	My question is, even if you use
16	the maximum-possible mean, doesn't that
17	shortchange some individuals because, when
18	you use a mean, there is always going to be
19	higher numbers, putting some people at a
20	higher risk than the mean would represent?
21	Am I making myself clear? Do you understand

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1 what I am saying? 92 2 DR. NETON: I think I understand 3 what you are saying, but it comes down to the 4 biology behind it. What we are trying to 5 accomplish using the mean value -- let's put 6 the maximum-possible mean aside for right now -- but the mean value is really an attempt to 7 be, and I hate to use this word but it is 8 9 probably the best word, a surrogate for the 10 intake that the person experienced in that particular year. 11 12 So, if you have multiple bioassay samples throughout the year, and you average 13 those, you will essentially end up with the 14 15 average urinary excretion of that person 16 throughout the year. You know, if you took 17 the maximum possible value that the person 18 excreted in that year, you are going to bias his excretion very high. 19 20 The maximum-possible mean is а 21 construct for censored data, to account NEAL R. GROSS

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1	essentially. If you have data that agg
2	reported as less than five or less than two
3	or zero, then you really don't know what the
4	value is, and we have proposed to use the
5	five. We use the value as it was. If it was
6	less than five, we use five; less than ten,
7	we use ten. And that would be claimant-
8	favorable in that sense because, then, we
9	would maximize the average urinary excretion
10	value for that person for the year.
11	I'm not sure I answered your
12	question, but that's
13	MEMBER LEMEN: I have to think
14	about a little bit.
15	DR. NETON: Yes.
16	CHAIRMAN MELIUS: Well, another
17	way of thinking about it is this is my 30-
18	year-ago statistics but is that, normally,
19	you are concerned about this multiple sample
20	issue because you are looking at a single
21	value; you are testing a person multiple
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You know, your blood pressure many 1 times. times or blood sugar, or whatever, or 2 some 3 other parameter like that. And you are 4 making some assumption that those are all 5 independent samples, right. 6 In this case, in the case of the bioassay data, it is more complicated because 7 they are taken over a period of time, and 8 9 there is a time variable in terms of how that is metabolized the 10 material in body and reflected in whatever bioassay you are doing. 11 12 mean, the old adage would be Ι that, if you had multiple samples from any 13 individual, there is a variability of that 14 15 and you would be ignoring that variability, 16 and that's why you don't do it. And there's 17 a number of statistical tests that you can do 18 that take into account that variability in looking at the overall group. 19 20 this it is In case, more

21 complicated by the body's metabolism and the

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1	time variable that is in there. Actually $_5$
2	the two examples I gave, blood pressure and
3	blood sugar, also have a diurnal variation
4	and other factors that affect them over time,
5	too. So, there is some difference there.
6	What the right way of doing it
7	is, I don't think we, as a Work Group, have
8	really determined it. But, if we don't do
9	that approach, I think there's some
10	significant limitations to making any
11	comparison. So, I think we have to look at
12	it seriously. And I think there are probably
13	many cases where we can, because those aren't
14	going to make huge differences.
15	It is not that we are ignoring a
16	high value by taking the mean. We are trying
17	to have one sample, one number that
18	represents that distribution, which is
19	probably fair in the sense that distribution
20	isn't made up of a bunch of independent
21	samples.

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1	good, and I understand where it is at, but
2	doesn't this still come down to the
3	information that is originally put into it?
4	Doesn't put more emphasis now of justifying
5	the records that we do find? I mean, that
6	they are actually credible.
7	CHAIRMAN MELIUS: Oh, yes. No,
8	the other, you know, how representative they
9	are, what the sampling or evaluation was, was
10	it just everybody that was exposed, just
11	those highly exposed, I mean, there are all
12	sorts of those practical issues. You know,
13	who was tested, and so forth? What happened
14	to the source terms over time? All those
15	issues are still there and may very well
16	outweigh the statistical considerations.
17	However, there are situations
18	where this has come up, and we have had
19	discussion. Now, an example, in Fernald,
20	basically, we did the your computer went
21	crazy again. Sorry.

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1	In Fernald, it sort of came down
2	to some practical considerations in terms of
3	how the sampling was done or what wasn't done
4	for construction versus production workers.
5	So, there is no doubt that is
6	going to be sort of the outline that DCAS is
7	developing, will be that whole list of
8	practical issues. But, again, I still think
9	we need to look at these statistical issues
10	and address them to the extent that we can.
11	MEMBER CLAWSON: Thank you.
12	CHAIRMAN MELIUS: Dr. Lemen? And
13	then, Dr. Anderson.
14	MEMBER LEMEN: I had one more
14 15	
	MEMBER LEMEN: I had one more
15	MEMBER LEMEN: I had one more question, and I don't know if this is the
15 16	MEMBER LEMEN: I had one more question, and I don't know if this is the appropriate time to ask it or not. But in
15 16 17	MEMBER LEMEN: I had one more question, and I don't know if this is the appropriate time to ask it or not. But in your presentation you talked about, or I
15 16 17 18	MEMBER LEMEN: I had one more question, and I don't know if this is the appropriate time to ask it or not. But in your presentation you talked about, or I guess Jim talked about the difference between
15 16 17 18 19	MEMBER LEMEN: I had one more question, and I don't know if this is the appropriate time to ask it or not. But in your presentation you talked about, or I guess Jim talked about the difference between occupational duties such as a construction

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you have all of your datasets from, say, the construction worker versus, you know, a much smaller dataset from the operators, how do you adjust for that or do you adjust for that?

6 DR. NETON: Well, that is sort of 7 the crux of the issue. I mean, Report 53 8 that we are evaluating right now was an 9 attempt to do that. Very often, we don't 10 have that ability, but at certain sites like Savannah River you have a lot of data, and 11 12 that is when we proposed this Monte Carlo Permutation Test and this non-parametric test 13 to sort of tease that out. 14

15 What happened, though, was then with statistical tests 16 we ended up with 17 confidence intervals. And we said, well, we 18 tested a few and we said, well, we see no significant difference. 19

20 Well, then, what happened was, 21 well, wait a minute. You would have to have

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a huge difference to see any statistically $\gamma_{\bar{\Omega}}$ 1 2 significant difference. So, where do you 3 take that? And so, this is where we ended up 4 5 with what we called, at least in my mind, 6 sort of a practical difference, practical significance, practical difference. And that 7 hopefully, 8 will, answer some of these 9 questions about how different do they have to in 10 be order for making you to start stratification. 11 12 So, you think the MEMBER LEMEN: Monte Carlo method actually adjusts for that? 13 DR. The Carlo 14 NETON: Monte 15 method is а test, a statistical test, to determine statistical 16 if you can see а 17 difference between two populations. 18 MEMBER LEMEN: Right. 19 DR. NETON: But the problem is, 20 as you probably are going to say, some of the 21 samples are very different sizes. You don't NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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least maybe with some of these analyses 195 1 Probability of Causation say, well, how much 2 3 dose difference do you need to have, and 4 then, start maybe trying to figure that out 5 from that perspective. 6 MEMBER LEMEN: Thank you. 7 CHAIRMAN MELIUS: Yes, and Ι 8 think if you go back to the ORAU, the 0053 9 Report, the SC&A review, the CliffsNotes on 10 those which are the presentations that Jim did, and SC&A had at our last meeting, if you 11 12 don't want to read the whole report, but I think they sort of explain what the intent is 13 and how it is being applied, and some of the 14 15 potential shortcomings. We are giving you 16 the real cramming before the final exam, you 17 know, five minutes before the exam, a summary 18 of all this.

19 MEMBER LEMEN: So, you are saying 20 we have to come up with a solution in the 21 exam?

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CHAIRMAN MELIUS: Yes. Well, 103 all comes back to the Board. So, one way or the other, we are going to have to make these determinations.

5 coworker models And are very 6 important in this program. We have not really wrestled with them, and thought about 7 We do them one at a time and 8 them a lot. 9 accept them, and, generally, sometimes reject Ι 10 them. And think that has major implications because they are a fundamental 11 12 part of individual dose reconstruction.

13 Really it is important and we 14 need to spend time and effort doing that. 15 And I think that is what we are proposing to 16 do.

Henry?

17

18 MEMBER ANDERSON: Yes, do we have 19 a sense of in what proportion of the dose 20 reconstructions has a coworker model been 21 applied on the current set of cases?

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19DR. NETON: Oh, yes. We have20added a site. I think Nevada Test Site is a21good example where --

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of background.

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2 NIOSH determined that we were unable to complete dose reconstruction for a 3 lack of sufficient 4 worker Class due to 5 dosimetry-related information Sandia at National Laboratories-Livermore, 6 SNL-L. And 7 on August 14th, we notified a claimant and Special 8 provided а сору of the Exposure Cohort Petition or information. 9 They, then, obviously, sent that 10 back on August 22nd, and we are proceeding 11 12 with an 83.14. We issued an Evaluation Report on October the 7th. 13 All right. So, the evaluated 14 15 Class is the Department of Energy, its 16 predecessor agencies, and/or contractors and 17 subcontractors who worked at any area of 18 Sandia National Laboratories-Livermore in California, 19 Livermore, and the date was October 1, 1957 through December 31st, 1994. 20 21 little more background. Α So, NEAL R. GROSS

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1	early in 1956, Sandia National Laboratories $_{109}$
2	Albuquerque, established a Livermore branch
3	to provide direct support to the Lawrence
4	Livermore National Lab, and they were
5	originally located on the Livermore site.
б	At the end of 1956, they decided
7	that they needed to make plans for a much
8	larger support effort. And so, they wanted a
9	site adjacent to Livermore which would employ
10	around a thousand workers. And so, they
11	began to develop a site. And by October
12	1957, the facility opened.
13	In 1958, the facility had
14	employed 800 workers, and they were working
15	to develop the W38 warhead for the Titan I
16	and Atlas missiles.
17	Today it consists of about 70
18	buildings on 410 acres adjacent to Livermore.
19	And the typical number of workers is around
20	1,000 to 1,100 over the timeframe. It has
21	been continuously operated by the Sandia

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1 Corporation.

Just a quick map of the facility. Immediately to the north, that is East Avenue. Right across that, you would be on the Livermore site.

So, the primary mission of Sandia 6 7 National Lab-Livermore, included the engineering or weaponization of the nuclear 8 9 physics package designed by Livermore, National 10 Lawrence Livermore Lab, and principally, the production of 11 parts and 12 final accomplished weapons was at other 13 facilities.

14 does it And what mean? so, 15 Weaponization gets thrown out there. So, I 16 threw few bullets in here to kind of а 17 explain what that means.

18 It is to design and test the non-19 nuclear components of a nuclear weapon 20 package. In their terms, they ensure that 21 the other 95 percent of the weapons parts

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1	of the facilities. And some of the core
2	missions included the weapons facilities
3	complex, where they test/repair neutron
4	detectors, wet machining of uranium,
5	radiography of weapons components, ion beam
б	analysis of materials, tritium storage
7	studies and similar type analyses, micro- and
8	nanotechnologies laboratory where they
9	conducted radiography, centrifuge and
10	explosive test facilities.

is the former Tritium There 11 12 Research Laboratory, known the now as 13 Chemical and Radiological Detection Lab, an explosive environmental test complex, where 14 15 they looked at the environmental testing of 16 mock-up components, weapons and and 17 additional classified activities involving 18 thorium and highly-enriched uranium.

proximity 19 The of Lawrence 20 Livermore National Lab SNL-Livermore to 21 allowed workers to essentially what was

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1	termed "w	heel	test	devi	lces	acr	OSS	ţħş
2	street".	So,	it	prov	ided	a	lot	of
3	flexibility	and	abilit	y to	inter	act	dire	ctly
4	with the	Lav	vrence	Liv	vermor	е	Nati	onal
5	Laboratory.							

6 So, are now at some of the we standard source of available information. 7 We have been doing this for over six years, 8 9 looking at Livermore, Sandia National Lab-Livermore as well as Sandia National Lab-10 as you will see, the Albuquerque, because, 11 12 records and how things have been done, they are tied pretty much directly together. 13

14 Ridge, associated So, 0ak the 15 universities, you know, we obviously have the 16 Technical Basis Documents for the Sandia 17 National Lab site, the TIBs and Procedures. 18 We conducted a number of interviews of former workers or former employees as well as the 19 SC&A, they also conducted interviews. 20

We looked at existing claimant

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1	files, the NIOSH Site Research Database where
2	we have more than 1,000 documents. We had
3	certainly many data captures to the Sandia
4	National Lab-Livermore. And because the
5	records are also stored at Albuquerque, we
6	also went to the Albuquerque site.

7 We captured records wherever 8 across the DOE complex, so not just at those 9 facilities, but as we found other related 10 records across the complex, we got those, and looked OpenNet, well other 11 at DOE as as 12 similar sources.

Just a little bit on the previous 13 dose reconstructions. 132 14 We have cases 15 submitted for dose reconstruction, 15 of 16 completed with Probability those а of 17 Causation above 50 percent and 100 at less 18 than 50 percent. We have 123 of those with employment during the period being evaluated, 19 20 105 dose reconstructions completed during 21 that period, and 25 of those found we

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1	internal dosimetry and 112 with external. $_{ m 115}$
2	So, health physics was the
3	responsibility of Sandia National Lab-
4	Livermore until about this 1989-to-1994
5	timeframe. And it is timeframe because at
6	that point they began it was an
7	implementation that took some time to happen.
8	So, they didn't all of a sudden just assume
9	control. It took several years for that
10	implementation to happen.

located minimal 11 NIOSH 12 documentation of the practices and 13 requirements during the evaluation period. In general, very little information regarding 14 15 the programs are available.

The location of records and the 16 17 complexity of that relationship also plays 18 into this. Documentation was kept at Sandia Lab-Livermore, National 19 and we have seen transferred 20 records the Albuquerque to 21 facilities, I'll use the term ad hoc, over

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1	the past few decades. They are not really
2	described. We don't know when the records
3	we find records at Albuquerque. We find some
4	records at Livermore. They have no real
5	record of those transfers and how they have
6	happened. They will find records, even
7	within the last few months, and those were
8	transferred and there's no documentation
9	about that, either. So, as I said, ad hoc is
10	the term that I have used.
11	I wouldn't say that it is a broad
12	spectrum of external. I would just say it is
13	perhaps as a Hanford or a facility, a big
14	production site, but they certainly have a
15	lot of different things going on, a lot of
16	different source terms. There was certainly
17	radiography, X-ray diffraction materials
18	characterization. They did certainly work
19	with thorium and uranium, both depleted as
20	well other enrichments. They had neutron
21	exposures from radiography sources and tests,

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1 repair and research of neutron and X-ray 2 detectors, and they had also exposure while 3 working the storage and packaging of waste 4 materials.

5 We have missed -- unfortunately, 6 the slide caption should be "Potential 7 internal radiological exposures." Materials and activities included depleted uranium and 8 9 alloys from machining. And these often were surrogates for the test devices that were 10 fabricated onsite, and they did approximately 11 12 50 to 100 specimens per month, which is why they, instead of just relying on Y-12 or a 13 different facility, they did that onsite. 14 15 They also had highly-enriched uranium, 16 thorium, preparation of samples for tests. 17 And the TRL had gram quantities of tritium 18 during this period when it was an active facility. 19

20 A lot of this comes down to 21 records. And I want to say our people at

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1	Sandia National Lab-Albuquerque really are
2	trying to do a good job. They have had a lot
3	of difficulty trying to do their job, which
4	is to provide information. They are one of
5	the facilities that is often shown to be
6	behind on providing records for claims. And
7	it is really not an effort that they are not
8	trying very hard; it is just that the records
9	are not in a searchable mode. And so, I have
10	watched them try to do this where a guy
11	remembers 10 names, and he, then, looks
12	through 100,000 pages of stuff, remembering
13	10 names, and extracts these records. It is
14	not simple. It is a very difficult process.
15	And just the history of how the
16	site and the practices evolved. These
17	practices, as I said, it is very similar to
18	what Sandia-Albuquerque had, because they
19	have rolled over those records down to there,
20	and they have lost the concepts of where and
21	how much they have transferred. And they

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didn't run the facilities at the time. 1 599 2 those people are no longer there. So, to speak to the slide, some 3 health physics records have been transferred 4 5 from Sandia National Labs-Livermore down to what I will call the mountains in California. 6 7 Others have been transferred to Albuquerque. Others still stay onsite. And the fractions 8 of those is sort of unknown. 9 They provide very little to no 10 information in selecting records for review. 11 Until 1992 or 1994, there was, essentially, 12 not a records management practice that you 13 could have a description and, then, be able 14 15 to pull records back. 16 Available records are stored in 17 both California and New Mexico. Little or no documentation of the transfers. 18 availability 19 So. the of data remains a significant concern for the Sandia 20 21 sites, also at Sandia-Albuquerque. And you

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1	will remember that in November of 2009 $_{120}^{120}$
2	notified DOE about incomplete case responses
3	for both Sandia sites, particularly with
4	regards to internal dosimetry. Previously,
5	we have actually gotten cases that only had
6	data that started in 1989. They responded,
7	then, to try to fix that, but we still found
8	additional data that we picked up in our data
9	captures that they weren't providing. We
10	certainly had no idea what fraction of that
11	may have represented the total decision. We
12	have captured records in boxes, sometimes not
13	just expecting to find that kind of
14	information in that box.
15	January of 2010, we again
16	requested SNL records of open cases. The
17	backlog of cases at the site shows the
18	difficulty faced by the site to obtain these
19	records. DOE and Sandia National Lab

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continue its efforts to improve the record

searches and requests for claimant-monitoring

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1	data. They are working very hard. They are
2	volunteering their time, coming on the
3	weekends to try to make up the backlog. But
4	it is a very difficult operation.
5	NIOSH continues to provide
6	feedback to both Sandia National Lab-
7	Livermore and DOE and Sandia National Lab-
8	Albuquerque about the availability of the
9	complete monitoring record. And we have
10	provided all the records that we have
11	captured to try to help them understand their
12	record set.
13	Unlike many DOE facilities, the
14	Sandia National Laboratory did not report the
15	number of bioassay samples analyzed. So, we
16	don't know what our target is. We don't know
17	what the total value should be.
18	Based on interviews, it is just
19	thought to be relatively-small. We have
20	certainly obtained copies of some of the
21	bioassay records as part of our data capture
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and claim requests. However, as with Sandia 1 2 National Lab-Albuquerque, it is clear that 3 Sandia is not able to produce all the records, nor are they sure how much should be 4 5 there.

6 For external, we continue to 7 identify numerous cases where the data was 8 not provided by the site, similar to 9 internal. We have provided, as I said, all 10 the copies of data that were retrieved. conclude 11 However, that have we we not 12 captured all the data, and we also understand the source term doesn't overcome 13 that the loss of personal monitoring data. We don't 14 15 have that as well because those were lost to 16 the record storage practices. So, we are 17 unable to come to grips with all the source 18 and what they may be and all the terms practices that have been undergone over the 19 life of the site. 20

So, for dose reconstruction

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1	feasibility, we conclude that we cannot bound
2	internal or external doses from October 1,
3	1957 through December 31st, 1994 due to the
4	lack of the availability of monitoring data,
5	process information, and monitoring program
6	information, are insufficient to support
7	estimation of the potential internal or
8	external exposures to radiation and
9	radioactive materials.
10	Lack of internal monitoring

10 Lack of internal monitoring documentation 11 program and source term 12 information data for the evaluated period. 13 availability of records The suggests that only some workers participated in an internal 14 15 dosimetry bioassay program, while other 16 workers participated only in an external 17 dosimetry program. if additional Even 18 records become available, NIOSH does not feel it can establish a bounding approach. 19

20 Our recommended Class: all 21 employees of the Department of Energy, its

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1	predecessor agencies, and their contractors
2	and subcontractors who worked in any area at
3	the Sandia National Laboratories-Livermore in
4	Livermore, California from October 1, 1957
5	through December 31st, 1994, for a number of
6	workdays aggregating at least 250 workdays
7	occurring either solely under this employment
8	or in combination with workdays within the
9	parameters established for one or more other
10	classes of employees, including the Special
11	Exposure Cohort.
12	Recommendation for non-SEC

13 claims: Although NIOSH found it is not 14 possible to reconstruct radiation doses for 15 the proposes Classes, NIOSH intends to use 16 any internal and external monitoring data that may become available for an individual 17 18 claim and that can be interpreted using existing NIOSH dose reconstruction processes 19 and procedures. 20

NIOSH finds that it is likely

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1	feasible to reconstruct occupational/medical
2	dose for Sandia National Laboratories-
3	Livermore, with the caveat that that only
4	goes through 1989 because at that point they
5	moved the X-ray to offsite. And, of course,
6	at that point, they are not covered.
7	Therefore, dose reconstruction
8	for individual employees of Sandia National
9	Lab-Livermore during the period from October
10	1, 1957 through December 31st, 1994, but who
11	did not qualify for inclusion in the SEC may
12	perform using these data as appropriate.
13	And this just summarizes our
14	reconstruction feasibility during the
15	timeframe with only occupational/medical
16	X-rays being considered feasible.
17	Dr. Melius?
18	CHAIRMAN MELIUS: Questions?
19	Wanda?
20	MEMBER MUNN: Thank you, Sam.
21	It sounds absolutely chaotic in
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terms of records. And it is such a shame that such an advanced laboratory doesn't have the records we're looking for.

I assume from implication that there are no health physics records as we consider them, that is, records in a bulk where you can sit down and see what was done in a year's time with respect to monitoring.

9 Is the monitoring that is done in individual in individual 10 claims, Ι mean personnel files? Or how did they, of the 11 12 information you have able pull been to together, how did you find it? Were they in 13 individual files or is it just simply not 14 15 there?

16 DR. GLOVER: Tt. is in many 17 places. We found pieces. They have a health 18 physics that has pieces of server 19 information. There is some stuff that they 20 the shelf that have on they have not 21 transferred to Albuquerque. It is very hard

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1 hands around to get your what is ţĥę 2 We will find stuff in boxes where totality. we had no idea there was information that was 3 4 supposed to be in there. So, we just don't 5 have a good grasp of it. 6 And as you know, different groups 7 had different responsibilities of industrial hygiene --8 9 MEMBER MUNN: I understand. it 10 DR. GLOVER: then, _ _ and became health physics. It has always been a 11 12 very small group up there. Right now, Ι 13 think there's people only two who are permanently staffed at the Sandia National 14 15 Lab-Livermore. 16 MEMBER MUNN: Do they have decent 17 personnel files? No? The units are broken 18 DR. GLOVER: 19 up and how they chose to report is very hard, 20 They don't just have a nice unit file aqain. 21 that says this is that person's record. They NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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understanding that correctly? 1 129 2 DR. GLOVER: That is correct. We have had claims where we had no data. 3 And didn't provide 4 then, they anything for 5 And then, based on our results of internal. 6 finding some of the information for internal, 7 found out, well, this uranium guy was bioassayed and his missed dose would change 8 9 the compensation decision. So, that is why we have to 10 go down to try to do our best due diligence. Is 11 12 this information, Wanda said, is it as available? Have we missed something? 13 Work with the site to try to put it together. 14 15 We have understood that we have 16 been challenged. There is no coworker model 17 because we don't have the group of data to 18 work from. And so, we can't really have an internal/external model to try to file in any 19 20 And so, this is what basically of the gaps. 21 we are seeing, is we have a deficiency even

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complicated.

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2	And again, I think we have to
3	always remember that the personnel, the
4	health physics personnel, may very well have
5	been protecting people. It is just the
б	health physics program is not set up
7	necessarily for dose reconstruction purposes
8	"X" years later. And the limited personnel,
9	and so forth, and the nature of some of these
10	operations, I don't think it is surprising
11	that we find ourselves in this situation.
12	And it is particularly, I think,
12 13	And it is particularly, I think, what we found with some of the other
13	what we found with some of the other
13 14	what we found with some of the other laboratories where, because of the complexity
13 14 15	what we found with some of the other laboratories where, because of the complexity of the operations there and changes over
13 14 15 16	what we found with some of the other laboratories where, because of the complexity of the operations there and changes over time, records may not be as complete as we
13 14 15 16 17	what we found with some of the other laboratories where, because of the complexity of the operations there and changes over time, records may not be as complete as we would like for purposes of dose
13 14 15 16 17 18	what we found with some of the other laboratories where, because of the complexity of the operations there and changes over time, records may not be as complete as we would like for purposes of dose reconstruction. I think that, to me, is

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1	scheduling that has been given to everybody,
2	so you can comment on making sure that, in
3	terms of scheduling Work Group meetings or if
4	you have questions about when reports are
5	really due or why they are late or not
б	timely, or whatever, you will be able to
7	raise that at the time. And hopefully, it
8	will help facilitate some of our later
9	schedule.
10	Ted, do you have anything more?
11	MR. KATZ: No.
12	CHAIRMAN MELIUS: Okay. So, why
13	don't we take our lunch break and return here
14	at 1:30? And we will have an exciting
15	presentation from LaVon Rutherford.
16	(Whereupon, the above-entitled
17	matter went off the record for lunch at 11:31
18	a.m. and resumed at 1:34 p.m.)
19	
20	
21	
22	
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reviewed for concerns under the Privacy Act (5 U.S.C. § 552a) and personally identifiable information has been redacted as necessary. The transcript, however, has not been reviewed and certified by the Chair of the Advisory Board for accuracy at this time. The reader should be cautioned that this transcript is for information only and is subject to change. later in this session. 1 140 2 CHAIRMAN MELIUS: Okay, and we 3 will start out with an exciting presentation 4 from LaVon Rutherford, SEC petition status 5 update. 6 MR. RUTHERFORD: Do I get three seconds per slide on this one, too? 7 8 CHAIRMAN MELIUS: Oh, yes. 9 MR. RUTHERFORD: All right. I'm 10 going to give the status of our upcoming SEC petitions. And we do this presentation, as 11 12 everyone knows, for most of you anyway, we do this presentation every Board meeting, to 13 give the Advisory Board an update on where 14 15 existing petitions, you know, where we are in 16 evaluation and qualification, what petitions 17 kind of prepare the Board for upcoming Work 18 Group meetings and Advisory Board meetings. As of October 9th, we have up to 19 20 215 petitions received. We have one petition 21 in the qualification process. We have 131 NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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petitions that are qualified, as you can see, 1 2 and then, 83 petitions that did not qualify. We have eight petition evaluations that are 3 with the Board in various phases. 4 5 A number of those -- and you will 6 see in my next slide -- a number of those have had some action by the Board. 7 We have six sites that have had some kind of action 8 9 taken on them, the petition evaluation: Hanford, Los Alamos National Lab, Savannah 10 River Site, Nuclear Metals, Inc., Joslyn, and 11 12 Oak Ridge National Lab. All those have had action taken, but they are currently still 13 with the Work Groups for additional review. 14 15 Some of these sites, the Work Group is actually waiting on NIOSH to complete some 16 17 additional work and review and some White 18 Papers to allow them to move forward on 19 these. 20 two petitions that We have are

with the Advisory Board for their initial

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21

1 action. That is the Rocky Flats Plant 2 Revised Evaluation Report, which will be discussed later today, and then, the Sandia-3 Livermore, which Sam just presented, and the 4 5 Board has taken action on that.

6 We have potential SECs on our plate that are basically being held up for a 7 claim to move the petitions forward. 8 These 9 are 83.14s. We have Sandia National Lab-This is the 1945 through 1948 10 Albuquerque. This was the old LANL Z Division, 11 period. 12 which was actually encompassed into Sandia National Lab. Again, these are sites that we 13 could move forward with an 83.14, but we 14 15 don't have a Class -- or don't have a claim.

16 General Atomics, that was one of 17 our original SECs that had listed a number of 18 buildings that would be individuals that worked in those buildings. 19 Over time we recognized that that Class Definition wasn't 20 21 appropriate, and we have looked at modifying

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1	that. However, the Department of Labor has
2	pretty much treated that, all claims that
3	come in, they are pretty much treating that
4	Class as all employees as it is. So, we
5	haven't received a claim for that one.
6	Dayton Project, Monsanto, that
7	was modifying based on a change in the
8	facility designation. It went from an AWE to
9	a DOE site.
10	And we are also looking at adding
11	an additional nine-month period. There is an
12	open period that was covered under the AWE
13	that is not covered now that we look to add
14	under the 83.14. However, again, we don't
15	have a litmus claim for that site as well.
16	Current petitions. We have a
17	Linde Air Products. I want to make sure you
18	know this is Linde Air Products; it is not
19	Linde Ceramics. It is in the Buffalo area.
20	And this actual site, we have a petition for

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1 at this time are that they did not work with 2 any radioactive material at the site. So, it 3 doesn't like this one will qualify. And then, we have the Kansas City 4 5 Plant, which the evaluation is in process at this time. 6 We are quickly approaching the 180 days, and we did send out a notification 7 to the Advisory Board that we would not make 8 9 the 180 days for this site. And that is due to some additional data captures that were 10 driven from classified interviews that 11 we 12 conducted recently. These classified 13 interviews brought up some things that we could specific searches 14 do some for and 15 identified a number of documents. We have 16 actually individuals from our contractor who 17 are at the site right now reviewing those 18 documents. We do plan to get the Evaluation 19 20 in December, in time for Report out the 21 Advisory Board meeting in Kansas January NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	talking earlier about we have a Work Group
2	meeting to sort of schedule, and so forth.
3	MR. RUTHERFORD: My concern is
4	not only the budget, but we are identifying
5	records in October. A number of these
6	documents may be classified documents in the
7	review. And getting these documents reviewed
8	and either released or sent to Germantown, or
9	wherever, you know, I am kind of concerned
10	because that is not in my hands as much as it
11	is or our hands at NIOSH as much as it
12	is in the people at Kansas City. And so,
13	that concerns me.
14	And then, reviewing those
15	documents and getting the information, and
16	all of that, input it into an Evaluation
17	Report as we move through the holiday periods
18	in November and December, that concerns me.
19	So, I wanted to put it out just
20	CHAIRMAN MELIUS: No, no. Yes,
21	I'm not being critical.
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21 meeting.

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giving you an idea of the breadth of material 1 2 that we are dealing with in Procedures. mention 3 Т will some of the information which you already have seen in 4 5 SC&A's report because, obviously, a great 6 deal of the work that we do relies entirely 7 on what SC&A is doing. And so, this will be a slight duplication. I'll try to keep it 8 9 brief. 10 Our last meeting was on July 18th in Idaho Falls. We met immediately following 11 12 the meeting that we had there. All findings on two of the items 13 that we have on our agenda have now been 14 15 closed or are in abeyance. And that is PROC-16 44 -- that's a Special Exposure Cohort -- and 17 OTIB-55, the conversion from NCRP Report 38, 18 Neutron Quality, to ICRP Publication 60, Radiation Weighting Factors for IREP Energy 19 20 Ranges. 21 We now only have three, or maybe NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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four, OTIBs in our process that are moving along.

1

2

3 The last few meetings, we have been giving some special attention to PERs. 4 5 The Program Evaluation Reviews, several have 6 been assigned already and are working on 7 The others are in the pipeline and them. coming down that line. SC&A I believe has a 8 9 total of a little over 20 that have been 10 suggested and that have been approved. They are working on a little over half of those 11 12 right now, I think. So that we have them in various stages of process. 13

They include the Reduction Pilot 14 15 TBDs, that is, revised TBDs, for the 16 Reduction Pilot Plant, for the Huntington 17 Pilot Plant, Savannah River, Y-12, or 18 Blockson, Ames, Hooker, Mallinckrodt, K-25, along with some applicable TIB revisions. 19 20 The PERs that we are tracking

already, even though some of us are not in

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hand yet, include PER-8, which is the 1 IREP 2 Modification Effects on the Lung Cancer Risk 3 Model, PER-14, Construction Trade Workers, Photofluorography at 4 PER-4, Pinellas, and 5 PER-12. That is the Highly-Insoluble Plutonium PER. 6

7 relating Others are to misinterpreted dosimetry records, the effect 8 9 of adding ingestion intakes to some cases, 10 and errors in surrogate organ assignment and misinterpreted application of some 11 of the 12 external dose factors. Those are topics that are covered in the findings 13 that we are dealing with at one stage or another. 14

15 Right now, the total findings on Board Review System worksheet shows a 16 our 17 total of 643. Of those, 531 have been resolved, and that is a tally of 82.7 percent 18 of all that we have had before us. 19 20 recently We have had an

overarching issue about rotational geometry

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1 care of. That is in the process. And 1wg have got quite a few Site Profiles, and we 2 are still pushing through with that. 3 Hanford, 4 CHAIRMAN MELIUS: my 5 Work Group, I'm the Work Group Chair. 6 As usual, Arjun disappears when -- oh, there he is. You were hidden. 7 You were hiding behind Joe. I couldn't see you. 8 9 Thank you, Joe. Ι actually thought 10 they were playing some sort of computer game. 11 12 DR. MAKHIJANI: almost We are done with Hanford. I have a memorandum from 13 Joe in my inbox, which I will attend to on 14 15 Monday. And so, you should get something --16 well, there will be a DOE review. So, again, 17 it will be an update on the memorandum that 18 we sent you in April --19 CHAIRMAN MELIUS: Okay. 20 DR. MAKHIJANI: covering the _ _ 21 site visit and the document reviews. And you NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

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1	proposing to deal with that right now. $1^{ m Wg}$
2	will just save it. It is there.
3	And we basically have completed
4	the issues that we had wanted to complete.
5	CHAIRMAN MELIUS: Okay. Yes, and
6	Paul just reminded me; the Work Group would
7	also involve the PNNL issue. And before you
8	were here this morning, Arjun, I raised the
9	issue that I wanted NIOSH to be prepared to
10	discuss with the Work Group the issue about
11	sort of folding PNNL and Hanford together,
12	and how that might affect some of the earlier
13	SECs. So, nothing to task for SC&A at this
14	time, but it would be part of our next Work
15	Group meeting.
16	DR. MAKHIJANI: Right, because we
17	are only covering to 1990 in this.
18	CHAIRMAN MELIUS: Yes. I can
19	explain in more detail later.
20	Any questions on Hanford?
21	(No response.)
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1	Idaho, Phil. 177
2	MEMBER SCHOFIELD: Okay. Idaho,
3	we have got four White Papers outstanding
4	that are, hopefully, going to be completed in
5	October. And then, there is a coworker model
6	that is being developed, and that date has
7	not been set yet. Once these White Papers
8	are issued, then we will schedule a Work
9	Group meeting. I am not confident of the
10	October deadline.
11	CHAIRMAN MELIUS: Well, Stu or
12	somebody or LaVon?
13	MR. RUTHERFORD: Yes, right now,
14	those White Papers are in review, internal
15	review. I can't say whether our comments or
16	findings will push it out beyond that. But
17	this is what is the date today? the
18	16th. It will be pretty tight to get it by
19	the end of the month. But it is coming up
20	very quickly.
21	CHAIRMAN MELIUS: So, Halloween
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CHAIRMAN MELIUS: NIOSH? Okay.₁₇₉ Stu?

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MR. HINNEFELD: Well, I can offer 3 a little bit on that. We have identified 4 5 some documents in the holdings of the USEC, 6 United States Enrichment Corporation, who the plants that 7 took over portions of we think are relevant to helping us determine 8 9 neutron-to-photon ratios in a plant. And this difficult 10 has led rather to а Office of negotiation with USEC that 11 our 12 General Counsel is doing. And we have made a 13 lot of progress in that negotiation. We think we will be able to get documents from 14 15 the USEC relatively quickly.

16 It is down now to essentially a 17 non-disclosure agreement that they want us to 18 deal with that we had worked out once. And 19 then, they discovered, hey, some of this 20 stuff may be OUO. And so, they wanted to 21 modify it to deal with that as well, even

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1	first Work Group meeting, which was last
2	year, NIOSH has received four additional
3	White Papers from SC&A and is reviewing
4	those, and is still preparing responses to
5	the issues that were identified by SC&A.
6	And in addition, NIOSH is working
7	on addressing some tasks that were outlined
8	in the issues matrix, such as data adequacy
9	and completeness. And they are still
10	evaluating that.
11	And she goes on to say that, in
12	the past year, they have completed additional
13	data captures from Lawrence Berkeley to
14	obtain more information on the bioassay
15	program and on site operations.
16	Currently, the NIOSH White
17	Papers, the responses are in draft form,
18	pending some resolutions of internal
19	technical issues. And I believe on the NIOSH
20	schedule, I think she indicated the end of
21	October she hoped to have those reviews

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1	had a response from the site to song
2	questions that they asked about the dosimetry
3	program. They are reviewing the responses,
4	putting that data together. They are also
5	asking some follow-up questions on some of
6	the exotics and other radionuclides that we
7	have been interested in.
8	And so, I think it is still in
9	NIOSH's hands. Once they review this stuff,
10	they will, then, produce something for SC&A
11	to review. And no plans for a Work Group
12	until we have further progress on this, but
13	we will keep you updated.
14	CHAIRMAN MELIUS: Okay.
15	Mound, I think we will
16	procrastinate until tomorrow morning. I need
17	to talk to Josie
18	MEMBER BEACH: Yes.
19	CHAIRMAN MELIUS: and SC&A
20	about what are next steps will be. So, let's
21	talk
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1	database in which they have found some
2	bioassay codes listed as 000. And they are
3	following through on that, and they are
4	looking to see in this database if the rest
5	of these radionuclides are under this coding.
6	And he gives some more detail on that, which
7	I won't go through.
8	But to investigate this further,
9	NIOSH has requested all of these 000 bioassay
10	cards, and there are about 1200 of these,
11	from ORNL. And so, they are working on that.
12	He goes into a little detail
13	about the government shutdown and what that
14	might mean. And so, we won't speculate on
15	that.
16	He says he wishes he could give a
17	date when the ER addendum will be ready, but
18	he really can't at this time, due to the
19	complexity of looking this all up, and the
20	government shutdown, and how that has
21	affected things.

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1	CHAIRMAN MELIUS: Pinellas, Phil 188
2	MEMBER SCHOFIELD: NIOSH is
3	currently working on addressing some comments
4	by SC&A on the tritide approach, which is
5	going to be based, it looks like, mostly off
6	of the approach they used at Mound. But that
7	hasn't been set yet. And given the criteria
8	they are working under, that may be delayed a
9	little bit longer.
10	CHAIRMAN MELIUS: Sandia?
11	Jim, did you want to add
12	something there? You started to get up or
13	DR. NETON: I just maybe have a
14	little more information on the Pinellas
15	situation. We are actually just waiting to
16	interview a couple more people on the
17	approach to handle the tritides at Pinellas.
18	It was because one of the procedures that
19	they published at the site, and apparently
20	used, at least we think they used for a
21	while, indicated that the swipes were

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filtered, which would filter 1 out t be 2 tritides. So, the Mound approach might not be useful there. 3 want flesh 4 We to that out а 5 We have already interviewed one little more. 6 HP. He gave us the name of a couple more 7 Once we finish those interviews, we people. will be able to resolve this. I believe it 8 9 is the last outstanding issue. CHAIRMAN MELIUS: Thanks, Jim. 10 Sandia. Sandia. 11 12 MEMBER LEMEN: I think you heard the report this morning. There is nothing 13 14 more. 15 CHAIRMAN MELIUS: Nothing more? 16 Thanks. I didn't want to ignore you; Okay. that's all. 17 18 MEMBER LEMEN: Well, you startled 19 me. It's 20 MELIUS: CHAIRMAN 21 alphabetical, sort of, and repetitive, since NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

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some of the contractors and identify some 191 that information.

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So, that is sort of an ongoing thing which could have an effect. We just don't know. So, they are running that down. In addition, there are some outstanding findings and White Papers that

the table for 8 are on the Work Group to 9 consider, especially around neptunium and and internal 10 thorium dose reconstruction questions for those. I think I am going to 11 work with Tim also to sort of try to set up a 12 13 Work Group meeting to keep things moving along, hopefully, by the end of this calendar 14 15 year.

I think we should continue to work on the outstanding issues that SC&A has on the table, in addition, in parallel with that field work that is going on.

20 So, that is sort of an update, 21 but I hope to convene our Work Group meeting

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by the end of the year. 1 192 2 CHAIRMAN MELIUS: Okay. Yes, and my understanding of the additional sets of 3 records, and so forth, is that would be a 4 5 fairly monumental or significant task to 6 undertake. And so, it is sort of a question 7 of, is it warranted or not? But I think 8 having a Work Group meeting to sort of air 9 some of these issues would be helpful. So, we will do that. 10 am familiar with some of the 11 Т 12 reports that came up because they deal with some of the coworker models, and they raise, 13 some of the SC&A reviews raise some pretty 14 15 serious issues about those models. So, I think it would be worth spending some time on 16 17 it. So, thanks, Mark. 18 David Richardson, I don't know if you're on the line yet. Scientific Issues 19 20 Work Group. 21 MEMBER RICHARDSON: We have been NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

inactive for a very long time, sort 195
stalled waiting for a report from NIOSH on
peer review.

CHAIRMAN MELIUS: 4 Okay. I guess 5 my question would be, because no fault of 6 your own you have been stalled, are there 7 other issues that you should be considering to start considering while 8 or would want 9 waiting?

10 MEMBER RICHARDSON: Yes, I have been puzzling over that for a while, whether 11 12 it more makes sense to go in than one And part of the reality, 13 direction at once. I guess, is that there is not a fire burning 14 15 under us, like a strong constituency pushing on any of these scientific issues. So, we 16 17 have some luxury of time.

But we could start something else up if this report is not coming. I have thought it was coming for quite a while.

CHAIRMAN MELIUS: I know, it's in

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1	DR. NETON: SENES. Actually5
2	they changed their name now. They are no
3	longer SENES, Oak Ridge, Incorporated. It is
4	Oak Ridge Center for Risk Analysis or
5	something like that. I have forgotten
6	MEMBER LEMEN: Yes, okay.
7	DR. NETON: their latest name.
8	But, yes, SENES was our
9	contractor that does the risk modeling for
10	us.
11	CHAIRMAN MELIUS: Yes, yes.
12	DR. NETON: But I have not gotten
13	an expected completion date on their comment
14	reviews.
15	CHAIRMAN MELIUS: Yes. I mean,
16	my recollection and someone can correct me
17	if I'm wrong but I think we had sort of a
18	number of prioritized issues for that group.
19	I think that it may make sense to start
20	working some of these issues in parallel.
21	Yes, there may not be a
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constituency other than the constituency 1 in 1 2 this room that wants to sort of push some of 3 these issues. But I think they are important 4 and there were some priority issues. 5 I would urge So, Dave, you to 6 talk to other Work Group Members and to 7 NIOSH, and sort of figure out what may make And it may be worthwhile just 8 sense to do. 9 doing a short Work Group call to talk about priorities and, also, what is reasonable in 10 terms of resources, and so forth. 11 12 But I think it is also important, 13 you know, to figure out what next year's is, and so forth, Ι think it 14 budget is 15 important to get some of these things, sort 16 of what is going to be a priority to get done 17 and get those on the table for next year. 18 MEMBER RICHARDSON: Yes, I agree. 19 CHAIRMAN MELIUS: Yes, yes. 20 Thank you very much. Okay. 21 The SEC Evaluation have we NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

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1	The Finding 7 response, NIOSH 198
2	still working on that. And I just made the
3	decision, because the Work Group met
4	recently, and we are focusing currently
5	primarily on General Steel, and I thought it
6	would be best to wait until the Finding 7
7	response was ready, and then, we will deal
8	with both external and internal for the
9	residual period as soon as that finding is
10	completed or that response is completed.
11	And again, I don't recall I
12	did look at the schedule and I don't
13	recall when that was expected to be
14	completed, but I think it is fairly soon. I
15	just don't recall the date. And I don't
16	think it is critical right now, but we will
17	schedule that discussion as soon as we get
18	that last piece of information.
19	CHAIRMAN MELIUS: Okay. Thank
20	you. Thank you, Paul.
21	Henry, any additional on 6001
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help my boss with the media out there, $20\frac{1}{4}$ 1 2 guess. 3 But what was the question? What is the latest 4 MEMBER LEMEN: 5 status with you all on Weldon Spring, because it is kind of in limbo as far as the --6 7 Well, it MR. RUTHERFORD: is 8 actually not a DOL issue. It is actually an 9 issue with _ _ it was sent to HHS for administrative review, and it is still under 10 administrative review at this time. 11 12 MEMBER LEMEN: I thought, Yes. 13 as far as the Board was concerned, we had no other work on it, right? 14 15 MR. RUTHERFORD: We have no other 16 actions at this time. 17 Thank you. MEMBER LEMEN: Okay. 18 CHAIRMAN MELIUS: We won't call you back until you're outside. 19 Okay. 20 finishes So, that up our Work 21 Groups. So, what we will have left -- and I NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	think it will probably take some time, s_{205}
2	would rather do that tomorrow will be the
3	public comment period, which are those two
4	files. There are actually two Word files
5	that have some embedded spreadsheets in them.
6	So, they are a little bit confusing in terms
7	of how we refer to them. But we will have
8	those to deal with.
9	We will have the possible SEC
10	letters to go through. And then, we have
11	Mound to finish up, I think. And I think
12	that's it for tomorrow, but we will do that.
13	So, why don't we take a break
14	now? And we will reconvene exactly at three
15	o'clock sharp for the Rocky Flats discussion.
16	(Whereupon, the above-entitled
17	matter went off the record at 2:37 p.m. and
18	resumed at 3:00 p.m.)
19	CHAIRMAN MELIUS: Okay. Just to
20	give everybody a sense of the schedule coming
21	up, first, we will have a presentation from
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1	people signed up, though we will give
2	precedence to people that are commenting on
3	the Rocky Flats. And then, we will do
4	others, and so forth, and do that.
5	And we will talk a little bit
6	more later on, after we have gone through
7	some of these deliberations, about what would
8	be particularly helpful in terms of
9	information or public comments we receive.
10	So, we will start with LaVon
11	Rutherford will give his presentation.
12	MR. RUTHERFORD: All right.
13	Thank you, Dr. Melius.
14	I'm LaVon Rutherford. I'm the
15	Special Exposure Cohort Health Physics Team
16	Leader for NIOSH, and I am going to discuss
17	our revision to the Rocky Flats Plant
18	Evaluation Report.
19	A little background: we issued
20	our Rev 0 of this report. It was issued on
21	September 5th of last year. Many of you will
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1 remember actually presented we that 2 Evaluation September Report on 18th in 3 Denver. Our initial recommendation was to 4 5 not add a Class. That evaluation was based 6 solely on tritium exposures for periods of 7 1952 through, basically, 2005. Advisory concluded 8 The Board 9 follow-up work would be required. They turned the actual Evaluation Report over to 10 the Work Group and SC&A to do some additional 11 12 work, as well as NIOSH. Evaluation 13 Okay. Since the presentation, have conducted 14 Report а we 15 variety of follow-up efforts that identified 16 additional issues. Those additional issues 17 been discussed somewhat during have Work 18 Group meetings throughout the year, February 20th, July 8th, and September 12th. 19 20 Based on some of those issues, we 21 felt that a revision to the Evaluation Report NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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1 was necessary. So, we revised the Evaluation 2 Report to incorporate those new findings. 3 On September 30th, we issued or sent the Revised Evaluation Report to the 4 5 Advisory Board. And October 4th, after it 6 cleared agency review, it was sent to the petitioners. 7

The follow-up efforts, really, we 8 9 did a number of things. We did additional classified 10 data both and captures, unclassified. The classified data captures 11 12 provided us a lot of good information. Those data captures were at Los Alamos National 13 Lab, OSTI, EMCBC, the Department of Energy 14 15 Legacy Management, and we also had secure 16 discussions, secure interviews and other 17 interviews, about 19.

The secure interviews provided a lot of good information that allowed us to do additional data capture research. We took the interview information and, from that, we

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could actually do specific searches for data and information.

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We also did additional dose reconstruction modeling.

5 The main issues that were identified during the post-evaluation were we 6 had follow-on efforts or follow-on evaluation 7 required on the tritium issues. We also had 8 9 the petitioner provided а document that indicated a potential data falsification or 10 data invalidation. We also had identified 11 12 that there was work going on with U-233 and thorium strikes, neptunium, and other thorium 13 I will discuss those in a little activities. 14 15 more detail, why we got into those during the 16 post-evaluation.

The issues that resulted in the Evaluation Report revision, normally, what we would do would be issue White Papers if it basically supported our initial recommendation. However, in this case we had

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issues that we felt that ultimately three 2 would recommendation change to the our Advisory Board. 3

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U-233/thorium strikes, 4 we had 5 classified interviews indicating the that strikes 6 number of were greater than 7 previously evaluated under SEC-0030. We also had in Hanford infeasibility associated with 8 U-233 that we felt like we needed to look and 9 do some comparisons to those. 10

it Neptunium, clearly 11 was not 12 evaluated under SEC-0030. And also, again, Hanford, we had a Class we added up to 1983 13 at Hanford that the isotopes that drove that 14 15 infeasibility were U-233, neptunium, and looking 16 thorium. So, we were at those 17 activities over the same time period.

18 And then, other thorium classified activities: review indicated 19 20 have been additional work with there may 21 thorium not previously evaluated.

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1	Okay. So, tritium. Our follow $_{\overline{2}}$
2	up efforts on tritium, we were basically
3	looking, can we come up with a better dose
4	reconstruction approach than the bounding
5	1973 incident that we were using of 700
6	millirem over all times? So, we did
7	additional research associated with coming up
8	with that information.
9	We issued a White Paper on June
10	25th. We concluded in that White Paper this
11	same thing that we concluded previously, that
12	dose reconstruction associated with tritium
13	was feasible.
14	We provided that White Paper to
15	the Work Group on June 26th and the
16	petitioner on July 3rd, after a completed ADC
17	review. And we presented that to the Work
18	Group and the petitioners on July 8th during
19	the Work Group meeting.
20	During that discussion, the Work
21	Group and the petitioner had very little time
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review 1 to that. So, there were somę 2 preliminary follow-on questions that were 3 provided by SC&A, but the actual detailed 4 review completed by SC&A was not done at that 5 time.

6 The Work Group and SC&A did 7 discuss that paper further, and SC&A provided 8 findings or comments on that at the September 9 12th Work Group meeting.

little background, 10 Α tritiumtritium-contaminated related operations: 11 12 materials from returned units was a potential exposure point. That was actually identified 13 during the initial evaluation. 14 However, 15 during the follow-on efforts, we got during 16 our classified interviews and research, we 17 had a little more information. I will get 18 into that.

Neutron generator targets, they
 contained tritium. However, we concluded
 that they were non-exposure potential because

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of the sealed units, and maintenance was done by factory-authorized reps.

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3 And we also had the potential production tritium 4 of from various 5 radioactive materials present onsite. However, we determined that this was not a 6 significant source of exposure. 7

From our additional data captures 8 9 and interviews, we identified and confirmed 10 potential for tritium exposure from contaminated shipping containers. 11 This was 12 not originally seen in our Rev 0 evaluation. Actually, one of our classified interviews 13 brought this up, and when we did additional 14 15 research on the actual contaminated shipping containers, we actually found documents that 16 17 supported that.

We also supported our previous findings that all known incidents involving a tritium release were below the release levels from the 1973 incident, and we did not

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1	identify any other sources of tritium
2	exposure that were not previously evaluated
3	other than shipping containers.
4	Tritium time periods evaluated.
5	I have a correction here. It says, "from
6	1959 through 1972". That actually should be
7	"1957". The first units were returned in, or
8	they set up, they had the potential to
9	receive returned units in 1957. So, 1957
10	through 1972.
11	The ChemRisk Report does identify
12	the potential for tritium exposure all the
13	way back to the beginning of operations in
14	1952. However, based on what we were seeing
15	in 1957 on the returned units, that is when
16	the greatest potential started.
17	Also, during 1973, that was
18	another period, and that is when the actual
19	incident occurred, and post-1973. So, we
20	have broken it down into three periods of
21	potential exposure.

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1	Actually, we will just call this
2	the pre-1973 period. Based on interviews and
3	document reviews, NIOSH believes that the
4	most likely chronic exposure scenario was
5	from opening and working with shipping
6	containers that contained units returned from
7	other sites. So, they were initially opened,
8	and then, they actually opened the inner-
9	containers were opened again. And so, you
10	had a potential exposure scenario from that.
11	As you may recall, we have very
12	little tritium monitoring data prior to 1973.
13	And so, we do not have any good incident
14	information from a release. However, we do
15	have an incident August 30th of 1974, shortly
16	after the 1973 incident, where 1.5 curies of
17	tritium was released from a shipping
18	container.
19	We felt that this 1974 incident
20	would be a good incident to use. The
21	background levels prior to the incident being
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basically dosimetrically7 1 measured were 2 insignificant. There was no residual from the 1973 incident that would actually cut 3 down on the exposure scenario. 4 5 The quantity released was 6 probably more typical of a release from a 7 shipping container, and the tritium was released in the workplace environment and not 8 So, we felt like this was 9 in a glove box. more typically what they would have seen just 10 opening a shipping container with returned 11 12 units. Also, release involved 13 the elemental tritium and not tritium oxide, and 14 15 the incident occurred close enough to the 16 1973 incident that workplace controls were 17 likely similar to prior to 1973. That is a 18 question with SC&A right now, and we are working through that issue with SC&A. 19 20 SC&A questions whether the 1974 21 incident is truly a good incident for this

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1	bounding scenario, mainly because the 1974
2	incident, there is a letter that apparently
3	occurred prior to the 1974 incident that
4	drove additional controls from sites, and
5	that would have possibly limited that
6	exposure from that incident, which would
7	prevent it from being a good incident to use,
8	as well as this returned unit was from
9	Battelle, where most of the returned units
10	that they were receiving were from Pantex.
11	So, that is under question. We are working
12	with that right now.
13	Monitoring data from the 1974
14	incident. Air samples from June through
15	September of 1973. So, they were monitoring
16	continuously at this time. Average
17	concentration you can see, 5,343 to plus or
18	minus 4,519 picocuries per meters cubed.
19	The concentration on August 30th
20	jumped up to 37,676,000. And then, we had
21	bioassay samples indicating a high result of
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32,000 picocuries per liter. Then, we have work area smears, over 200.

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3 So, the dose assessment from the 1974 incident, we basically took the largest 4 5 reported urine sample of 32,000 picocuries 6 per liter. We used IMBA, and the resulting dose from that was less than 1 millirem. 7 It was about .15 millirem. 8 If we assume one 9 incident per day for 250 days per year, this results in 37.5 millirem per year. 10 So, we basically assume this occurs every day, every 11 12 workday for the average worker over the year and all the way back through that period. 13 So, we have used the 37.5 millirem per year. 14 15 All unmonitored workers for tritium will be assigned 37.5 millirem for all years prior to 16 17 1973.

The 1973 incident, so our annual dose that we would assign for 1973 is based on the 1973 incident. The incident occurred from April 9th through April 25th, when a

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1	shipment of scrap plutonium from Lawrence
2	Livermore was processed at Rocky Flats. The
3	incident was not immediately identified. So,
4	individual monitoring did not begin until
5	September. So, you had a lengthy period of
6	April to September before it was recognized
7	and monitoring occurred.

8 Approximately 250 people were bioassayed for tritium. 9 Initially, 19 were identified with elevated tritium. Upon 10 recheck, five were above the 10,000 picocurie 11 12 per liter action level.

And this information is mostly the same from Rev O. However, we did refine our analysis a little bit.

16 The five cases exceeding 10,000 17 picocuries per liter were reviewed from the 18 Final Incident Report. All cases were modeled. This is stuff that we did. All 19 cases were modeled to determine the best fit 20 21 for the urine data, which they would be given

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1	the most likely dose. 221
2	The highest that we got was 84
3	millirem from Case H. This was an individual
4	that we only had one bioassay sample. So,
5	that limited our ability to actually model
6	the actual exposures. So, we had to do a
7	worst-case intake on the first day of the
8	event. And that did come up with 84 millirem
9	versus the 700 that we had previously
10	identified. So, from 1974, for all
11	unmonitored workers who were not monitored
12	for tritium, that is, they would be assigned
13	the 84 millirem.
14	A coworker analysis was performed
15	using 1974 and 1975 tritium bioassay data.
16	We had 38 individuals with tritium data in
17	1974 and 37 in 1975. Because tritium was
18	only present as a potential contaminant,
19	groups of individuals were not placed on
20	routine bioassay for tritium. However, they
21	felt that the most likely individuals that

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1	would receive tritium exposure would be those
2	who were being exposed to plutonium who were
3	on the plutonium urine sampling program. So,
4	one-tenth of the urine samples collected
5	before plutonium were analyzed for tritium.
6	Also, these samples, when they had
7	indications of possible incident or whatever,
8	they would do additional sampling at that
9	time.
10	So, our dose assessment for 1974
11	and 1975, it was assumed each worker had
12	potential for exposure throughout the year.
13	The 95th percentile was used because only
14	one-tenth of the population was sampled.
15	That coworker study resulted in a dose of
16	zero millirem for everyone. So, that period
17	of 1974 to 1975, that coworker analysis
18	showed up, basically, from the bioassay
19	samples, that there would be no exposure.
20	And so, we assumed for the post-1974 period
21	that the unmonitored workers would be given

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the same zero millirem for that period for
tritium, because we did have some data after
1974 and 1975, and it was consistent with
that 1974 and 1975 data.
Okay. Thorium. In SEC-0030, our
position was that documents supported the
thorium quantities present at Rocky Flats
were not in high enough quantities to
contribute significantly to internal dose
potential.
As stated in NIOSH's original
SEC-0030 evaluation, thorium was used onsite
and in quantities small enough that effluents
were not routinely analyzed. Thorium
quantities varied from as little as none to
as much as 238 kilograms in a given month.
Thorium was used in a variety of
processes, including fabrication of metal
parts from natural thorium or thorium alloys;
use of oxide as a mold-coating compound;

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1	research and development, and as a substitute
2	for uranium/plutonium components in research
3	and development. These last two were not
4	really processes involving thorium, but the
5	removal of thorium-228 from U-233, and then
6	the magnesium thorium alloy. This was
7	brought up by the petitioner as a potential
8	concern at Rocky Flats. It was actually
9	discussed as a potential item all the way
10	back in the Dow SEC period or discussions.
11	The magnesium thorium alloy work is not
12	addressed in this evaluation. However, we
13	are continuing to work that issue.
14	Most of the work associated with
15	thorium during the SEC-0030 evaluation was
16	focused on specific activities that occurred
17	in the 1960s. If you go back and you look at
18	that information, you will see that virtually
19	all the discussion was focused on 1960-66, in
20	that time period. However, we know and I
21	don't want to jump the gun, actually. I will

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1 get into that. 225 2 Based on interviews and document decided 3 reviews, NIOSH to reevaluate the 4 thorium issue. During our review, documents 5 supported that activities involving thorium 6 occurred as far back as 1952. It was already previously identified in the ChemRisk Report 7 that thorium was onsite as far back as 1952. 8 9 We also went back, did we additional research. 10 We had some inventory information that supported that inventories 11 12 onsite far back 1952, were as as and inventories were maintained all the way up to 13 1971. 14 15 And could see from the you 16 monthly progress reports that we reviewed --17 and some of these were only recently gathered 18 over the last year or so -- that they had a concern of potential personnel exposure all 19

21 at monitoring approaches for thorium.

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the way back at 1954, where they were looking

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1	Changing inventories in these
2	early years supported that work with thorium
3	was occurring during this period. So, you
4	had some inventory information, actually,
5	monthly inventory information, that those
6	inventories were going up and down, that
7	indicated there were activities that were
8	occurring. However, those activities were
9	not well-defined.
10	So, activity and process
11	involving thorium were not well documented in
12	the early years, nor was the throughput. And
13	throughput becomes a theme with not only
14	thorium, but neptunium as well. You can
15	identify inventory numbers on a monthly
16	basis, but those inventory numbers, unless
17	you see the inputs and the outputs over a
18	given time period, the inventory numbers are
19	only a snapshot in time. It doesn't address
20	what is actually a throughput during that
21	period. And I will give you an example of

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1that later on in the discussion.2272Based on NIOSH's review of the3NMMS database, no significant inventories of4thorium existed at Rocky Flats after 1971.5Documents do indicate that thorium solutions6existed up through 1974.

7 Rocky Flats Plant personnel monitoring approach for thorium. 8 They were 9 developing а thorium monitoring approach through the 1950s and the 1960s. 10 And there was no clear routine monitoring program for 11 12 thorium at Rocky Flats. We have personal and area air samples from 1960 and it says, but 13 no activity results. What this means is we 14 15 actually had a logbook that identifies where 16 took thorium air samples, thev and it 17 indicates thorium, the volume, it and 18 indicates the time.

However, there are no activity concentrations that are given with it. There are no activity numbers, that we could come

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up with anything from that. So, we have that 1 2 1960 report. in a We have two bioassay 3 samples in 1966, and we have a couple of 4 sporadic air samples through that period as well.

We also went back and looked at 6 SEC-0030, and we were reviewing our use of 7 8 the surrogate data in the thorium ingot 9 operation in 1960. Those that will remember, this approach, we went through a number of 10 different approaches for this thorium ingot 11 And ultimately, because SC&A did 12 operation. not feel NUREG-1400, nor did we really, was a 13 good approach, we looked at using surrogate 14 15 data. This surrogate data was vetted in 16 2007, before the criteria was established for 17 surrogate data under IG-004, which was 18 established in 2008.

What we did, we went back and we 19 20 looked at that data that we used. And that 21 data was from a study conducted at the Albany

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1 Research Center. This was а one-time 2 conducted operation that under was experimental laboratory conditions. 3 So, it was controlled conditions 4 5 which we would typically not use under а 6 surrogate data. What we try to use under 7 surrogate data is the same types of 8 operations and something of а production 9 standpoint or similar. And in this situation, we did not. So, we didn't feel 10 that that was a good approach. 11 12 So, our feasibility determination associated with thorium activities 13 was involving thorium in the 1950s 14 and early

15 1960s were not well-defined. They lacked 16 sufficient personnel and area monitoring, and 17 surrogate data used does not meet the 18 criteria for IG-004.

19Therefore, we find it is not20feasible to reconstruct thorium exposures21from 1952 through 1966. We do intend to use

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1	any relevant internal monitoring data that
2	may become available for individual claims.
3	All right. The next item is
4	U-233 thorium strikes. Okay. Exposure
5	during U-233 thorium strikes was originally
6	evaluated under the SEC-0030 evaluation,
7	reopened under SEC-0192 after indications
8	that this may have occurred more than the two
9	times previously identified. If you
10	remember, 1965 and 1967 were the two times
11	that were identified as thorium strikes, and
12	we evaluated those under SEC-0030.
13	U-233 was being evaluated for its
14	use in the weapons program. However, the
15	problem was U-233 was a contaminant of U-232.
16	U-232's progeny posed a significant external
17	exposure hazard, which required these thorium
18	strikes. The thorium strikes would remove
19	the thorium-228 and its progeny to reduce the
20	external hazard, and then, the U-233 could be
21	processed.

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1	SEC-0030 assumed a U-233 exposure
2	was covered with uranium bioassay. I will
3	discuss that further. So, basically, under
4	SEC-0030, they said, well, you know what?
5	We've got plenty of uranium bioassay. We can
6	cover U-233 with that. We won't deal with
7	that. We don't have to deal with that so
8	much.
9	During the deliberation of
10	SEC-0030, the bounding thorium dose was based
11	on air sampling taken during the strike in
12	1965. This strike was considered bounding
13	because it had the highest concentration of
14	U-232 of the two strikes. The 1965 period,
15	the uranium-232 concentration was 50 ppm,
16	which was higher than the 1964, which was
17	down in the 40s, and in the post-period after
18	1965. And our approach was no credit was
19	taken for ventilation hoods or time limits.
20	The reason we revisited this was
21	mainly during our discussions, during the

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1	classified interviews, it became apparent
2	that there was a good chance that there were
3	additional strikes beyond the two that were
4	previously evaluated and, ultimately,
5	supported in other documents. So, the
6	question came up, since there were more
7	strikes than the two evaluated, were these
8	additional strikes still bounded by the 1965
9	exposure analysis.
10	Other questions came up based on
11	the recent addition of Class at Hanford based
12	on inability to reconstruct doses to U-233.
13	And our questions were: were the activities
14	aimilan at Dealmy Flata and Hanford years the

12 on inability to reconstruct doses to U-233. 13 And our questions were: were the activities 14 similar at Rocky Flats and Hanford, were the 15 material quantities similar, how much 16 monitoring data do we have in comparison?

17 So, still believe that the we 18 1965 strike is still bounding for thorium. will little more. 19 And I get into this a Because most documents indicate that U-233 20 was to be processed or shipped offsite prior 21

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to the 90-day period to prevent the hazard 1 2 ingrowth and, therefore, a strike would not be required. 3 basically, after the early 4 So, 5 operations, they learned that, okay, we get 6 it in, we get it processed within a period of A thorium strike is not required. 7 time. indicate 8 Documents the concentration of U-232 did not exceed 8 ppm 9 after 1965. So, in 1965, we had the higher 10 concentration, 50 ppm. After that period, 11 12 they did not have any beyond the 8 ppm. So, that still supports our 1965 bounding. 13 The problem we get into is with 14 15 these additional strikes, and we also had a 16 question. The air sampling that was used 17 under SEC-0030, after further review, it 18 appeared that air sampling was actually taken after the thorium strike, which would have 19 been associated more with U-233 operations. 20 21 We went back. We reviewed

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We did interviews. 1 logbooks. And eyęņ 2 though some interviews supported that they were correct, the documentation and all the 3 other information supported that it was not 4 5 correct. 6 So, we ultimately went back to 7 the site, or went back to the Denver Records Center, since the site doesn't exist, and we 8 9 requested additional air sampling data for We did get additional 10 that period. air sampling for that 1965 period. 11 12 The questions still around this are, if we know that there are more than the 13 two strikes were previously 14 one that or 15 identified, how often do we assume a strike 16 Who all do we apply this strike occurred? 17 And it becomes very difficult. to? 18 The other end of this U-233/thorium strike issue is 19 the U-233 The quantities of U-233 onsite at 20 itself. 21 Rocky Flats varied from 1964 to the end of

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operations in 1983. 1 235 2 Estimates available -- these are unclassified 3 estimates, by the way _ _ estimates available indicate quantities could 4 5 have been from 1 kilogram to 150 kilograms 6 from 1965 through 1983. The highest quantities existed from `65 to `68. 7 We have bioassay data -- uranium 8 9 exists and a uranium coworker model exists for the period of concern. So, again, under 10 SEC-0030, we think that the uranium bioassay 11 12 and coworker model could be used in some manner to support our U-233 exposures. 13 So, our initial idea was to give 14 15 a corrected uranium dose to all workers with 16 uranium bioassay. Our assumption was based 17 on -- we assumed that all workers who worked 18 on U-233 activities would have a uranium bioassay. The difficulty in proving that is, 19 20 can you go back and determine who was working 21 on the U-233 operations?

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1	One good thing we had was we had
2	a logbook from an individual that identified
3	46 individuals in `65 or `66 I can't
4	remember for sure that were working
5	specifically with neptunium at that time. I
6	know that some people think that the
7	neptunium work was small-scale, but there
8	were 46 individuals working on this in `65-
9	`66.
10	And we decided, of those 46
11	individuals, let's go back and let's look and
12	see if we have claims in NOCTS of those
13	individuals. And if we do, let's look and
14	see if they have uranium bioassay. If they
15	have uranium bioassay, that will give us at
16	least one step towards validating that
17	individuals that were working with U-233 had
18	uranium bioassay.
19	And of the 18 claimants, 17 had
20	uranium bioassay. That is a pretty good
21	number, 17 out of 18. There is one
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1	individual that did not have bioassay ₇
2	uranium bioassay, and we could not come up
3	with a good reason why. This individual was
4	well, I'll just say I don't want to get
5	into Privacy Act information. But there is
6	no good reason why this individual wouldn't
7	have had bioassay. And we couldn't come up
8	with one.
9	So, ultimately, we have no way of
10	validating that workers that were working
11	with U-233 had uranium bioassay. That was
12	one difficulty we had.
13	We could not identify all workers
14	who had worked with U-233 through the years
15	of operations. We have a list of workers in
16	the 1965-66 like I said, I can't remember
17	of 46 workers. However, remember, U-233
18	operations were 1964 up through 1983.
19	So, if we used the uranium
20	coworker, we would have to assume all workers
21	could have been exposed and a correction
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1	factor for exposures to U-233 and U-232
2	applied. And recognize that factor could
3	vary significantly if the uranium bioassay
4	because we had uranium bioassay that was
5	both mass-based and we had activity-based.
6	Now, mass-based activity would
7	significantly if we assumed the U-233,
8	would really drive up the actual intake
9	values. Also, U-233-specific activity is
10	approximately 140 times of U-235. So, it's a
11	very high specific activity, something closer
12	along the lines with plutonium.
13	Because of that, the operations
14	would be handled differently. Therefore, in
15	our opinion, that did not support that using
16	uranium bioassay operations would be
17	indicative of what you would see from U-233
18	operations.
19	Our personal and area monitoring,
20	we have no U-233-specific bioassay data. We
21	have no thorium-228-specific data. We do
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1	have one set of U-233-specific air samples 239
2	1965, and those were actually the ones that
3	were previously identified as potential
4	thorium samples. And we do have a uranium
5	coworker, but cannot use that.
6	Therefore, based on that, our
7	feasibility findings or NIOSH finds it is
8	not feasible to completely reconstruct
9	internal U-233, U-232, thorium-228 radiation
10	doses from the period of 1964 through 1983.
11	And I want to point out again
12	I said this earlier that this is roughly
13	the same period that we added at Hanford for
14	virtually the exact same items. We do intend
15	to use any related internal monitoring data
16	that may become available for individual
17	claims.
18	Okay. Neptunium. Our general
19	conclusion under SEC-0030 was neptunium was
20	used in small quantities for research-type
21	work and had limited exposure potential

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1 compared uranium and thorium. to <u>54</u>8 2 determination re-explore made to this was 3 exposure situation based on interviews and determination associated with 4 our recent 5 neptunium at Hanford.

6 Records indicate that neptunium 7 was processed at Rocky Flats as early as 1962 inventories 8 and existed up until 1988. 9 Neptunium was processed to produce pure 10 neptunium oxide, metal, and metal alloys. employed included dissolution, 11 Processes 12 exchange, precipitation, filtration, anion to 13 calcination, fluoride, conversion and reduction to metal. So, it was basically a 14 15 metal fabrication process.

16 Fabrication steps, such as 17 casting rolling, performed and were to 18 produce metal shapes and foils. Neptunium was also recovered from residual materials, 19 20 including slag, crucibles, casting sand, 21 skulls, and alloys. The residues were not

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 only from Rocky Flats operations. These were received from Lawrence Livermore and other
 sites.

Based on documents and inventories, it appears most work with neptunium was completed by the end of 1983.

7 Annual site inventories were typically maintained around 1 kilogram. 8 And 9 I put "does not address throughput." If you look at Figure 5.1 in our Evaluation Report 10 -- and I couldn't put this in here because, 11 12 one, I think I was going to get killed if I added another slide, and, two, it's such a 13 big table. 14

But if you look at that table, that Figure 5.1, if you look at June of 1966, June of 1966 shows an inventory of roughly 1 kilogram. We have two years where we have some quarterly inventories. So, June of 1966 has roughly 1 kilogram. It goes to September of 1966, drops to zero kilograms. It goes to

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1	December of 1066 jumps up to 1.4 bilestory
1	December of 1966, jumps up to 1.4 kilograms $_{22}$
2	So, over a nine-month period, your
3	inventories changed 2.4 kilograms.
4	So, saying that inventories were
5	maintained around 1 kilogram is to basically
6	say that, if you had a store and your store
7	was going to maintain a certain amount of a
8	product, when an inventory of that could drop
9	down, you would try to drive that inventory
10	back up to maintain a certain inventory. It
11	does not address the throughput used during
12	that time period.
13	Am I getting my point across on
14	that one?
15	CHAIRMAN MELIUS: Just keep
15 16	CHAIRMAN MELIUS: Just keep going.
16	going.
16 17	going. MR. RUTHERFORD: I look and I see
16 17 18	going. MR. RUTHERFORD: I look and I see some inquisitive minds, and I'm just
16 17 18 19	going. MR. RUTHERFORD: I look and I see some inquisitive minds, and I'm just wondering if I am getting my point across.
16 17 18 19 20	going. MR. RUTHERFORD: I look and I see some inquisitive minds, and I'm just wondering if I am getting my point across. I want to point out that Rocky
16 17 18 19 20	going. MR. RUTHERFORD: I look and I see some inquisitive minds, and I'm just wondering if I am getting my point across. I want to point out that Rocky
16 17 18 19 20	going. MR. RUTHERFORD: I look and I see some inquisitive minds, and I'm just wondering if I am getting my point across. I want to point out that Rocky Flats was providing neptunium and that is

1	in the Evaluation Report to Savanışı
2	River, Lawrence Livermore, Oak Ridge National
3	Lab, and I believe one other site as well.
4	So, batches involving neptunium
5	typically did not exceed 300 grams.
6	Buildings having neptunium inventories
7	included and there is a list if you
8	look at that, roughly, nine, I believe, nine
9	buildings.
10	Neptunium exposure documents
11	indicate some early work was conducted in
12	open hoods, but most work was performed with
13	glove boxes. Based on our review, neptunium
14	exposure potential existed at virtually every
15	processing step, including extraction and
16	purification, hydrofluorination, reduction to
17	metal, alloying, casting, and rolling.
18	Personal monitoring data. There
19	are only two bioassay samples for neptunium.
20	They were taken in 1966. One was below a
21	significant level, and the other was .9 dpm

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1	for 24 hours. Ultimately, a whole body $count_{244}$
2	was taken on that individual and there was no
3	exposure detected. Gross alpha bioassay
4	samples existed up until 1970.
5	Workplace monitoring data. We
6	have found no workplace monitoring data that
7	is specific to neptunium.
8	Our initial thought was, okay, we
9	have this exposure potential with neptunium,
10	and we have identified that the inventories,
11	that there was a potential for exposure for
12	the work or the different activities that
13	were being performed. Can we use the gross
14	alpha samples as an indicator for neptunium?
15	Basically, we know that they were doing
16	gross alpha during the early years at Rocky
17	Flats, up until the early `70s. Can we take
18	that gross alpha sample, since you would
19	think gross alpha would include neptunium as
20	well as an alpha-emitter, and, ultimately,
21	can we come up with a factor to bound our

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1 neptunium exposures? 245 2 Well, the immediate question that was, okay, 3 came what kind of initial up things were done with the samples that could 4 5 potentially affect our ability for that gross 6 alpha sample to include neptunium? So, we 7 Rocky Flats interviewed two former Plant employees involved. These individuals, one 8 9 in charge of the bioassay laboratory. was individuals 10 Both of these heavily were involved in the actual operations -- or the 11 radiological -- the bioassay program at Rocky 12 13 Flats. interviewed these 14 We two 15 individuals, and we asked them, using the 16 gross alpha samples, based on your procedures 17 for doing the bioassay analysis, would you 18 see the neptunium in those samples? The interviews indicated it would 19 be questionable, based on the chemistry, whether 20 21 you would see the neptunium in the sample.

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This was kind of the feeling we had internally, but we weren't for sure.

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Interviews indicated 3 that the intent of the coprecipitation process used 4 5 after 1961 for gross alpha analysis was to focus the analysis on specific radionuclides, 6 typically uranium and possibly plutonium. 7 individual interviewed indicated that 8 One 9 prior to 1961, that the entire sample was ashed and, ultimately, you would then see the 10 neptunium in there. However, after 1961, 11 12 just due to the cost and time spent in doing that, and the number of samples that were 13 required to be processed, they went to this 14 15 alternative method.

So, our feasibility determination 16 17 is little to no personal or area monitoring 18 We do have gross alpha samples, but it data. is 19 not а viable means for estimating 20 neptunium exposure. And there were too many 21 different types of activities, including wet

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1	and dry process, to develop an exposure
2	model. You go through every one of the
3	different metal production processes as well
4	as then you throw in you get residual -
5	- you get residues that are sent to the site
6	from Savannah River, Lawrence Livermore, that
7	are residues from different processes that
8	they are retrieving the neptunium from. And
9	for you to actually review the neptunium
10	processing report, they talk about the number
11	of different methods that they used in
12	recovering the neptunium from those residues.
13	So, based on these varying different
14	activities, a source term model did not seem
15	appropriate.
16	The quantities and activities
17	associated with neptunium at Rocky Flats are
18	similar to Hanford during the same time
19	period. As I mentioned, when we went out to
20	Hanford recently, in August, to look at the
21	classified database, or classified documents,

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and looked at inventories, these inventories 1 2 are very similar for the exact same time And the activities are similar. 3 period. this, NIOSH 4 Based has on 5 concluded dose reconstruction is not feasible 6 for neptunium exposures for the 1962 through 1983 period. 7 Ι 8 Why stop at 1983? As 9 mentioned, the inventories existed up until 1988. 10 Based review, on our we see very little to no work occurred with neptunium 11 12 after 1983. Inventories, as I mentioned, are not a good indicator, but inventories that we 13 do relatively constant. 14 have are They 15 fluctuate by a few grams. 16 1981 document indicates that An 17 early work was done in open hoods, but later 18 alpha containment was used. We have no indication of when the exact date of when 19 20 additional containments were used, but we 21 know, by 1981, based on this document, that

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it does appear that most things were 249 containment.

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3 Τn vitro bioassay techniques improved techniques 4 by 1981. In vivo 5 improved by 1976. So, therefore, we feel 6 like ending in 1983 is a good time period. We will continue to evaluate the 1984 to 1988 7 period. 8

9 A little reminder on our current SEC Classes: there are two SEC Classes, but, 10 in all reality, you could say they are one. 11 12 It's April 1st, 1952, up through December 31 13 of 1966 for all individuals that were potentially exposed or monitored or should 14 15 have been monitored for neutron exposures at 16 Rocky Flats.

Our feasibility determination, we find that internal dose cannot be estimated with sufficient accuracy from April 1 of 1952 through December 31 of 1983. We do intend to use any related internal monitoring data that

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may become available for individual claims 1 2 will continue to evaluate and the we 3 potential neptunium exposures for the 1984 to `88 period. 4 5 slide is still Our summary we feel 6 tritium is reconstructable for the 7 period, but we do not feel that thorium is through 1952 8 reconstructable from 1966. 9 Uranium, U-233, `64 to `83, and neptunium, 1962 to `83. 10 did address external 11 We not 12 External exposures were addressed exposures. SEC-0030. during 13 under And our initial qualification and evaluation, we did not see 14 15 any indication. And, actually, from Rev 0 16 when we did our post-evaluation, we did not 17 see any reason to go back and look at the 18 external exposure scenarios. So, our recommended Class is all 19

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predecessor agencies, and their contractors

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1	and subcontractors who worked at the $Rocky_{251}$
2	Flats Plant in Golden, Colorado, from April
3	1, 1952 through December 31 of 1983 for a
4	number of workdays aggregating at least 250
5	days, occurring either solely under this
6	employment or in combination with workdays
7	within parameters established for one or more
8	other Class of employees included in the SEC.
9	Remaining issues. There are
10	still remaining issues that we are working
11	with SC&A and the Work Group on.
12	As I mentioned, the data
13	falsification question. We have put together
14	an initial White Paper. It was reviewed.
15	That White Paper was reviewed. There is
16	still a classified interview that we are
17	trying to set up. This interview came out of
18	the last Board meeting, actually, and we have
19	been working to get that individual's
20	clearance reinstated and that interview set
21	up. And it's probably going to be held up a

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little bit further, based on recent events
 But we are working to get that classified
 interview set up.

4 And then we are just going to 5 continue to evaluate the 1984 through `88 6 period for neptunium exposure. And we will 7 evaluate the use and exposure potential for 8 magnesium thorium alloy at Rocky Flats. 9 Again, this issue brought up by the was 10 petitioner, and we are going to look at that. We are not sure if that use was done during 11 12 the period that we are recommending the SEC 13 or not, but we will figure it out. 14 to resolve And we've got open 15 questions with SC&A and the Work Group 16 concerning tritium. And that's it. 17 CHAIRMAN MELIUS: Thank Okay. 18 you, LaVon. Questions for LaVon? Paul?

No, this is -- sorry, it's not
public comment period. It's only for the
Board Members. I'm sorry.

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Thank you, LaVon 1 MEMBER ZIEMER: 2 That was a very good presentation. 3 Т have a question the tritium I am a little puzzled about the 4 exposure. 5 `74-`75 coworker assignment of zero millirem, 6 when you're indicating that you actually have 7 data that shows some workers with doses from which I assume you get the coworker model. 8 9 So, I am a little puzzled how you get a zero millirem in a coworker model. 10 MR. RUTHERFORD: This sounds like 11 12 John Mauro's question. That is a very good question. John brought it up during our Work 13 Group meeting. We are verifying right now 14 15 that the actual bioassay samples that 16 included the positive activity were included 17 in our analysis. Once we have verified that, 18 obviously, I would think that may have an If it was not included, it would 19 effect. definitely have an effect to be included. 20 21 MEMBER ZIEMER: Yeah, in the

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1	(Applause.) 257
2	I think it's worth noting that
3	they brought forward some new issues, but
4	also some more information on some old
5	issues. And I think the thorium strikes, the
6	neptunium, those issues were covered before,
7	but, obviously, NIOSH found out a lot more
8	this time. So, again, thank you for your
9	persistence.
10	The other thing I want to note is
11	this review really highlighted the difficulty
12	in nailing down some of the operational
13	information on exotics, like the thorium
14	strikes, neptunium, et cetera. So, I think
15	sort of a lesson learned for all of us.
16	Yeah, my slides are very similar
17	to what LaVon went over, in much shorter
18	form, but I did want to note I participated
19	in some of the, or one of the classified
20	interviews that was done out here. Again,
21	that whole idea of confirming operational

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details, I think those interviews, along with 1 2 comparing them to the logbooks, was very insightful, especially for the thorium strike 3 some 4 operations, and raised questions on 5 locations and additional thorium strikes that 6 occurred.

7 I think LaVon got into a lot of that. So, that certainly was very useful for 8 9 the Work Group. So, I'll hit the main issues that LaVon also hit. But the tritium, the 10 Work Group is still looking at the tritium 11 12 issue. I just want to be clear that this is an open issue with the Work Group. 13 still SC&A has raised some questions on some of the 14 15 calculational approaches, and also on the 16 approach used to bound. I think it is from 17 1973 prior, based on a certain incident.

I think the Work Group and most involved are very aware that it is likely small doses, but we still have to answer this question of whether the approach can be -- or

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the model that they are proposing can 259bounding and used. So, that's a remaining action for the Work Group.

uranium/thorium strikes, 4 The Ι 5 think, again, very useful for the follow-up 6 on this. You know, we certainly found that there was much more activity in this regard, 7 much more operational activity, I should say. 8 9 And the original approaches of using air 10 sampling to bound may have not even been in the right room. we raise locational 11 So, 12 questions, too. So, I think, again, that was very useful to follow up on these issues, 13 both relative to thorium-228 and uranium-233. 14

15 For neptunium, you know, I think 16 the Work Group discussed a little bit the 17 notion of possibly using a source term as a 18 to bound this. Ι think LaVon way went 19 through this question of the throughput in 20 the plant and also pointed out that there are 21 monitoring records, and also the no

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inadequacy of the gross alpha approach, or 265
 least the questions raised in using the gross
 alpha numbers.

finally, the 4 And then, data 5 falsification/data invalidation issue. This, I want to be clear, is also a remaining issue 6 7 for the Work Group. I think the petitioners raised 8 some serious concerns about the 9 question of sort of the environmental findings and how they might have been similar 10 workplace occupational 11 to exposure or 12 findings. And we're following up on that. SC&A is following up, NIOSH is following up 13 on this. 14

15 One thing of interest has 16 certainly been this, prior to the Tiger 17 Teams, there was something called the Special 18 Assessment Team that did a review of the 19 Rocky site. And we're trying to find the there's 20 full think multiple report. Ι 21 volumes, at least it seems like there should

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1	be, and we are trying to track that down ot o
2	see if that sheds any light on this issue.
3	So, again, that issue is still open.
د	SO, again, that issue is still open.
4	Especially relative to that
5	issue, we, you know, the Work Group and the
6	Board, I think, would very much appreciate
7	any public comments in that regard. Since it
8	is still an open issue, I think that would be
9	very useful for us to hear about.
10	So, you know, just to close, I
11	think the main focus for the Board today
12	should be the NIOSH proposal. The Work Group
13	is not really making this proposal. It is a
14	NIOSH proposal to add the Class based on
15	neptunium and uranium-233. But we also want
16	to hear more on these other open items from
17	the public.
18	And I think, with that, I will
19	close. Thanks.
20	CHAIRMAN MELIUS: Questions for
21	Mark?
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1	My number one favorite is the
2	ever-elusive Tiger Team reports. You know,
3	the reason there was a question about
4	whether there are actually four volumes of
5	the Special Assignment Team. And I quote
6	from the Environmental Assessment Report.
7	"This Special Assignment Team was divided
8	into four groups to perform various aspects
9	of the evaluation. The four groups were
10	concerned with, Number 1, management and
11	operations; Number 2, safety; Number 3,
12	environment, and, Number 4, legal matters.
13	This document is the report of the
14	environmental team." End quote.
15	So, I'm quite happy that NIOSH,
16	the Work Group, and SC&A is going to continue
17	to search for these other three volumes.
18	And we hope that these
19	outstanding issues are resolved in a timely
20	manner. You know, this has been going on for
21	a while, but I do appreciate, honestly, all

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Institute for Occupational Safety and Health

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1	Evaluation Report for SEC-0192 recommending
2	the inclusion of an additional Class of
3	workers at the Rocky Flats Plant in this
4	Special Exposure Cohort. This long-awaited
5	action will help hundreds of nuclear workers
6	get the care and benefits they deserve.
7	"As you know, Congress enacted
8	the Energy Employees Occupational Illness and
9	Compensation Program Act in 2000 to provide
10	healthcare and benefits to workers injured
11	among the approximately 600,000 workers
12	employed at the U.S. Atomic Weapons Program
13	facilities throughout the country.
14	"The Rocky Flats Plant, located
15	in Jefferson County, Colorado, produced
16	nuclear weapons triggers from 1952 until
17	1989. The facility utilized plutonium and
18	more than 8,000 chemicals during production
19	of these triggers, and cleanup from the
20	contamination took more than a decade.
21	"As was the case in facilities

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1	across the United States, Rocky Flats was
2	plagued by workplace accidents, spills,
3	fires, emissions, and leaking containers.
4	Furthermore, records kept by the facility
5	were incomplete because the true dangers of
6	the materials being handled were unknown at
7	the time. Workers at Rocky Flats were
8	unknowingly putting themselves at risk on
9	behalf of their country.
10	"The Evaluation Report from NIOSH
11	clearly outlines NIOSH's inability to
12	sufficiently estimate the radiation levels
13	workers were exposed to from 1952 to 1983 and
14	concludes such radiation doses more likely
15	endangered the health of the workers.
16	"Pursuant to 42 U.S.C. Section
17	73.84(q), such determination authorizes the
18	Advisory Board on Radiation and Worker Health
19	to recommend to Secretary Sebelius for this
20	Class of workers to be included in the
21	Special Exposure Cohort.

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time for the Board to deliberate on the 272 recommendation from NIOSH.

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And I would add for clarification 3 that the Work Group has met, the Rocky Flats 4 5 Work Group, has met and has had reviewed much the information that is in the revised 6 of 7 However, the revised report was not report. formally published at that time and came out 8 9 a little bit later than that. So, the Work Group doesn't have a formal recommendation on 10 it, simply because there wasn't something 11 12 at that time, there to recommend and SO forth. I will defer to Mark when it 13 But comes time to ask for a motion. 14

15 But I would first like to see if 16 anybody, Members, have additional Board 17 about the questions or comments report, 18 concerns, anything that you want to raise before we start to consider a motion. 19

(No response.)

Okay. If not, I will ask, Mark,

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1	MEMBER SCHOFIELD: Yes. 277
2	MR. KATZ: Ms. Valerio?
3	MEMBER VALERIO: Yes.
4	MR. KATZ: And Dr. Ziemer?
5	MEMBER ZIEMER: Yes.
6	MR. KATZ: So, the ayes have it,
7	and the motion passes.
8	(Applause.)
9	CHAIRMAN MELIUS: I think you
10	already know there's a little bit of time
11	our recommendation goes up to the
12	Secretary of HHS. It's a process. NIOSH
13	assembles the information.
14	And part of the reason we had
15	LaVon so long, a slide presentation and a
16	135-page report, was to make sure there's
17	ample scientific and technical justification
18	under the Act that supports this SEC
19	determination.
20	So, that gets forwarded, and we
21	expect within a couple of months, actually,
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maybe even sooner, this gets put into place ₈
I guess depending on the government reopening
and other issues like that, but we are pretty
confident it will go through. Generally, our
recommendations, those of NIOSH, are followed
by the Secretary and are accepted. So, feel
fairly confident of this determination going
forward.
I would like to go into the
public comment period and do that. Again, I
would remind people that, if you want to make
the public comment period, we are
particularly interested in some of the open
issues that are remaining here: the data
falsification issue, the 1984 through 1988
period for neptunium exposure potential,
magnesium-thorium alloy issue, and so forth.
There may be other issues you
want to raise, but we are trying to move on
and deal with the other issues that were in
the active petition here. This is an ongoing

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1	process until we have addressed until ₂ wg
2	feel that we have satisfactorily addressed
3	all of the issues raised in the petition.
4	I think, as you heard, there are
5	still interviews that need to be done, and so
6	forth. So, we will do that.
7	I would also add that if you have
8	information on any of those issues and you
9	don't wish to make public comment or don't
10	wish to share some of the information in
11	public, if you could contact either one of
12	the NIOSH staff that is here, or one of the
13	SC&A staff which represents sort of works
14	for the Board in terms of doing this, and Joe
15	Fitzgerald who Joe, can you stand up? Let
16	them know, one of them know, and it doesn't
17	necessarily matter which one, just so we can
18	be able to follow up.
19	Because I think, as you can see,
20	one of the reasons for the success and the
21	reason that we were able to forward on this
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1	petition, on some of the same issues that $\frac{1}{280}$
2	weren't able to, didn't on the earlier
3	petition, is that we had much more
4	information. And a lot of that came from
5	interviews and talking to people who were
6	familiar with the site and had a lot of
7	information on it.

8 So, what you provide us is very 9 important. So, we appreciate that, and it's 10 something that is, I think, critical to this 11 process, one of the reasons we come and have 12 meetings near these sites and try to do it in 13 conjunction with our deliberations.

14 So, rather than waiting until 15 five o'clock, we're going to start early with 16 our public comment period. I know some of 17 you have other things to do. And so we will 18 go -- and Ted has to read some instructions first. 19

20 MR. KATZ: Right. Well, I won't 21 read them, but I'll tell you about them. But

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that personal information will be provided₂₈₃ The only exception to that is that, if you provide personal information about another party, someone else, we will consider redacting some of that information to protect that person's privacy.

7 So, there provisos are some related to that, but that's the basic policy, 8 9 and it should be available on the back table, if you want to read it in detail. And also, 10 for people who are on the phone, on the NIOSH 11 12 website, it's referenced as the redaction 13 policy. But, anyway, that is the sum of it right there. 14

15 Thank you. I can now read this 16 whenever --

17 CHAIRMAN MELIUS: Well, it is
18 going to be very shortly. So, get ready.
19 Yeah, what I am going to do is,
20 for the people that are signed up, I am going
21 to start with people I believe are related --

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1	speaking to Rocky Flats. It's not always
2	clear here, and I will do that. And then we
3	will come back to some of the other people
4	that have signed up. Some of the people are
5	not here, but have called in on the
6	conference line, and we will do them a little
7	bit later.
8	And I believe, actually, the
9	first person I have up here is Judy Padilla.
10	So, if you want to read the statement, yes.
11	MR. KATZ: Sure. So, this is
12	from Charles Padilla, his affidavit.
13	"I started at Rocky Flats Nuclear
14	Weapons Plant in 1988 in the food service
15	until my security clearance was completed. I
16	then was assigned to the mailroom where my
17	job consisted of mail delivery, internal and
18	external, to all the buildings and trailers
19	on the plant site. I was not issued a
20	dosimetry badge. I later bid on a posting as
21	a utility worker and worked mostly in

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Building 881. I was issued a dosimetry badge 1 2 and had occasional hot booties and gloves during the course of my work. 3 "I successfully bid on a job for 4 5 chemical operator/process specialist and was 6 assigned to the solar ponds where pond 7 crete/salt crete was created. "Pond crete was made by mixing 8 9 liquid sludge from the solar ponds with Portland cement. Classified by DOE as a non-10 low-level radioactive waste, RCRA, 11 it was 12 later reclassified as hazardous waste and low-level mixed waste. 13 "I worked in Buildings 371/374 as 14 15 a chemical operator in the reverse osmosis 16 areas, as well as the holding tanks. One of 17 my jobs was to check the " --18 Excuse me. The person on the line, please mute your phone, *6 if you don't 19 20 have a mute button. Okay. Excuse me for the 21 interruption here.

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1	"One of my jobs was to check the
2	liquids visually from the top of the tank,
3	take samples, and record the levels. We did
4	not have RCT assistance when we breached the
5	tanks, and several times contamination was
6	found on my hands, booties, coveralls, and
7	skin at the step-off pad.
8	"During the layoffs in 1994-5, I
9	was a work package closer-initiator and went
10	into every building for signatures to start
11	or close work packages.
12	"I have been diagnosed with: lung
13	nodules, COPD, prostate cancer, numerous skin
14	cancers, kidney cancer, liver cancer, and
15	bladder cancer. I had my bladder removed,
16	urostomy, on October 10, 2012. My request
17	under the EEOICP for compensation was denied.
18	"Rocky Flats was shut down
19	because of illegal environmental activities.
20	Rockwell, the subcontractor, pled guilty to
21	violations of the discharge permits and

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1	inadequate control of processes where sludge
2	was to be made into pond crete blocks.
3	Rockwell pled guilty to criminal
4	environmental crimes and were accused of
5	`concealed, illegal disposal of hazardous and
6	radioactive waste, faked paperwork, and
7	discharge of exotic pollutants into
8	streams.'"
9	And that's a quote from Rocky
10	Mountain News.
11	"DOE angered many when it
12	insisted that environmental laws didn't apply
13	to their facilities. People working at the
14	plant talked about how dangerous and unsafe
15	their work was. DOE released reports
16	criticizing safety of operations. Rockwell
17	agreed to a fine of \$18.5 million. The
18	Justice Department couldn't indict DOE, an
19	agency of the federal government that has
20	statutory immunity. Rockwell signed the
21	agreement on March 26th, 1992, unequivocal

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1	plea of guilty. 288
2	"So, how does that affect me? I
3	worked for a company who could not be trusted
4	to protect its workers, polluted public
5	waterways, lied to officials, and
6	participated in activities that deserved jail
7	sentences. The records and information of
8	the grand jury trial are sealed and
9	unavailable to anyone who would like to find
10	the truth. As a Rocky Flats worker, I had
11	faith in my government that I would be
12	protected, but I feel I was deceived. I am a
13	loyal citizen who has done what my country
14	asked me to do. I continue to have residual
15	anger for what happened at Rocky Flats and
16	the damage that was done to the people who
17	worked there.
18	"It makes sense to me that a
19	company who would admit to these crimes would
20	also destroy dosimetry records, fake reports,
21	and then lie about it.

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1	materials. There was a group of about 100 ₂₉₁
2	us that supported this operation for Rockwell
3	and for DOE and to keep everybody safe here.
4	It was the initial stages of some very
5	important counterterrorism-type operations.
6	Throughout my career, which I
7	spent approximately 16 years in the Vehicle
8	Modification Center Mod Center, if you
9	will working in kind of it was a very
10	bad environment. We didn't have any I
11	know air conditioning doesn't mean a lot, but
12	we didn't have a ventilation system that was
13	adequate in any way to protect our breathing
14	for materials we were working with, welding,
15	cutting, grinding, all kinds of operations.
16	We worked with many exotic
17	materials in there, as well, to support this.
18	We had many prototype jobs that we worked

18 We had many prototype jobs that we worked

with, many unknown hazards.

I really can't get in to address 20 the specific materials that we worked with. 21

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 Many of them were marked with "radioactive material," but we were in a cold building.
 We had very minimal radiological protection.
 Radiological control technicians were usually very scarce.

6 We did not have support from 7 dosimetry for most of the time. We did not have -- we basically had a bioassay program 8 9 that was lateral to that of office workers. pretty much basically the 10 black We were That is how we were looked at at the 11 sheep. 12 plant.

13 of the transportation Many vehicles that were in the fleet, when we did 14 15 have RCT support, we were told that there was 16 tritium contamination. We also worked with 17 thorium in our welding processes on a day-today basis. Many people are not here with us 18 today that worked there. 19

I was very proud to take on a special assignment back in 1984, along with

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1 about, I believe, seven other volunteers. ୢ୰ୖୄୡୢଢ଼ worked on a special project that wasn't even 2 3 for the Department of Energy. It was for 4 another government entity. I was trying to 5 think of who else would still be around from 6 then. I can't think of any survivor other than myself from that project. 7

were overlooked 8 Many things 9 through our group, and much of our hazards were definitely not addressed throughout any 10 of the sick employees' compensation program. 11 Even my own brother who worked there passed 12 away from cancer. Many people are suffering 13 effects, which I believe were mostly 14 the 15 covered up or just not even acknowledged.

Ι would greatly appreciate 16 if 17 these concerns would be possibly raised again 18 for survivors, anyone that had become ill I would be willing to release 19 from this. much 20 information in confidential more а 21 meeting, Ι would really be but not

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1	friend. He was born December 7th, 1955, ₂₉ 5
2	Huntington, West Virginia, and died September
3	10, 2003, in Westminster, Colorado.
4	To those of us that knew him, he
5	was a kind, gentle, fun, loving, generous man
6	who was taken from us too soon. Danny's
7	dying request to his family was to fight for
8	his compensation that he knew he was due. He
9	said to fight for this because he didn't want
10	this to just die and to go away.
11	He knew that during his time
12	while working at Rocky Flats he was exposed
13	to something that causes cancer. Having done
14	research, interviewing various coworkers and
15	employees, and compiling lists of toxic and
16	hazardous material that he came into contact
17	with, I have to think that he was correct.
18	The research on the partial list of the
19	chemicals and radioactive elements showed
20	that many of them are known carcinogens and
21	have links to many cancers.

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1	Danny has been gone for ten years
2	now, and he was no farther in the process of
3	dose reconstruction. There were all claims
4	when he started his claim twelve years ago.
5	The interview that he gave stated that when
б	his dose reconstruction dosimeter was reading
7	zero, he was highly contaminated.
8	This whole process has been very
9	frustrating, a large bureaucracy. The burden
10	of proof has been upon the family. Danny had
11	a top security clearance. His family and
12	friends were not to know the extent of his
13	job, what is entailed, and the elements and
14	chemicals he was using.
15	The metrics that are used to
16	determine if a chemical contributes to a
17	cancer are incorrect. They only apply to
18	standard use.
19	Sorry, I'm just so nervous. Bear
20	with me.
21	Of the chemicals, this method
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cannot be applied when it comes to Rocky
 Flats because these chemicals were not used
 in the standard method.

Danny served his country twice, 4 5 once when he was in the Air Force and again 6 when he was employed by the various 7 contractors that ran Rocky Flats. He gave himself 8 to his country with no question 9 asked. He was told that he would be safe in job that he performed in the name of 10 the national security. 11

12 Danny died at 47. the age of 13 That is not even near retirement age age He was looking forward to his 14 requirement. 15 life events before he was diagnosed with 16 pancreatic cancer.

17 Since he has been gone these ten 18 he has missed the birth of his years, 19 granddaughter, the marriage of his youngest daughter, his 35-years wedding anniversary, 20 21 and in four years will miss the high school

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graduation of his grandson. 1 298 2 I remember a conversation that he had with me, my mom, that his grandson would 3 "I am planning on being there," 4 graduate. 5 saying that he is planning to be at his 6 grandson's graduation, and all the birthdays, 7 anniversaries, and holidays and countless little life's moments that he would have 8 9 cherished. These are things that were taken away from us, of all those who love and miss 10 We miss him and his love, his sense of him. 11 12 humor, that voice of wisdom, and his love of 13 life. Passing the SEC does not bring 14 15 him back, but it does help all the other 16 that sick, dying, employees are and the 17 families of those who have passed away. 18 This subject is something that 19 causes passion to run high. Put yourself in someone's shoes who has just lost a loved one 20 21 to a horrific terminal illness which had no

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way -- the person changed from a healthyge able-bodied person to a former shell of the person they used to be.

Imagine having to do research on 4 5 a subject that you know nothing about. Try 6 to recreate and imagine the type of work that someone did during their 20 years' employment 7 history, finding records for employment, only 8 to find that they were falsified, missing, or 9 told it's 10 incorrect; being that your responsibility to prove that the illness was 11 12 caused from his job; being rejected for compensation numerous times because the dose 13 reconstruction wasn't high enough, and the 14 15 evidence provided was not enough countless 16 other times.

17 This whole process is exhausting 18 physically, emotionally, and mentally. This 19 process causes you to relive the most 20 horrible parts of your life over and over and 21 over again, never really being able to move

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functions, like with Arvada, with trying 301 get the admission of us to do our low-level, mixed-waste mitigation program, things like that. And I was a project engineer on that, and also I worked with several other project engineers that were working also on other waste issues.

8 But, as Ι went in through my Rocky Flats, 9 I was involved in years at 10 contamination incidents, several and to myself specifically also. And I also did get 11 12 contamination to my wounds. And I worked in cold and hot areas. And some of the cold 13 areas were the areas that had been cleaned up 14 15 previously through initial fires, but I also worked there to help clean up after the later 16 fires. 17

18 In those days, there was a lot of work do 19 to and there was а lot of 20 contamination. We got contaminated quite a 21 bit.

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1	In fact, one of my memorable
2	experiences is when one of my workers was
3	contaminated at the same time I was.
4	Usually, what they would do is they would
5	bring you out and they would start scanning
6	you to see how far your clothing they
7	would take off your initial coveralls, and
8	they would go down to the coveralls that are
9	inside there. If you are still contaminated,
10	they take those off, go down to your
11	skivvies. If you're contaminated there, then
12	they go ahead and have you either disrobe
13	there or go to a decontamination shower.
14	Well, when I disrobed and they
15	scanned my body, I was clean. But one of my
16	workers, when they scanned his body, he was
17	contaminated in his testicles. And so they
18	took him off to medical they took me out
19	and just gave me a cleanup and all and
20	then sent him back to work.
21	Well, a week later he quit. And

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1	I can imagine, because he told me, "How could
2	I go explain to my wife where I was
3	contaminated and still have relationships
4	with her?"
5	But, on my behalf here, I did
6	have a very good I'm sorry, I'm also I
7	forgot to say that I'm a cancer survivor
8	right now. I do have I have had colon
9	cancer and I'm through some radiation
10	treatment and chemo treatment. And I am at
11	some more chemo, I am halfway through my
12	chemo.
13	But, anyway, I had worked doing
13 14	But, anyway, I had worked doing redesign on the plutonium casting furnaces,
14	redesign on the plutonium casting furnaces,
14 15	redesign on the plutonium casting furnaces, like in 07 and a few other buildings there.
14 15 16	redesign on the plutonium casting furnaces, like in 07 and a few other buildings there. And those were very highly radioactive
14 15 16 17	redesign on the plutonium casting furnaces, like in 07 and a few other buildings there. And those were very highly radioactive emitters, radiation emitters.
14 15 16 17 18	redesign on the plutonium casting furnaces, like in 07 and a few other buildings there. And those were very highly radioactive emitters, radiation emitters. And I know that at one point,
14 15 16 17 18 19	redesign on the plutonium casting furnaces, like in 07 and a few other buildings there. And those were very highly radioactive emitters, radiation emitters. And I know that at one point, too, also this is my recollection, okay?

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just stay so that these bentonite shields would keep you from getting any more radiation dosages.

4 But we had, in our reconstruction 5 or redevelopment of the design of the casting 6 furnace for plutonium, I had to work for several hours around these furnaces. 7 And you had to get on the other side of the shields. 8 9 But I was told, after one day when we went in there and these things were being taken 10 I was told the reason why they were 11 down, 12 taken down was because they were intensifying radiation 13 the because getting you were bounceback of the radiation between these 14 15 shields.

And so, once again, being the Rocky Flats warriors and stuff, you know, things like this didn't register until later on when I started thinking about things about the Flats.

We had one demonstration there.

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1	People came out of Boulder. People came gut
2	of Denver. And they were talking about
3	closing down the plant and stuff like that.
4	There must have been 10,000 people out there.
5	But I was out there with my
6	pickup truck and my sign saying, "Support
7	Rocky Flats. You guys are all crazy. You
8	don't know what you're talking about." I
9	felt like a little bug out there with all
10	these people all around me saying about how
11	unvaluable the land was and all. So, this is
12	just showing you what kind of a worker I was,
13	how true-blood I was. Okay?
14	And they were saying that the
15	land around there wasn't worth 10 cents. And
16	I was even telling the people that were going
17	in there, "Here, I've got a dime. I'll buy
18	it. I've got a dollar. I'll buy 10 acres
19	from you for a dollar." Things like this,
20	you know.
21	So, I was really a very concerned
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But now I see the people 1 American. Okay? 2 that have suffered. And I don't know, maybe 3 Т should have been up on there, that on 4 screen. Ι don't know. We'll see what 5 happens. Ι 6 went through my first 7 treatment, and they said I had a 50/50 chance 8 of surviving. And if I get cancer again, I 9 won't survive. No cure. So, I'm on the 10 second phase of that elevate to my 11 percentages. 12 And so I thank you for listening to me, and please listen to all the others of 13 these people with their grievances. 14 15 Thank you. 16 (Applause.) 17 CHAIRMAN MELIUS: Thank you. 18 And the next person I have listed 19 is Jerry Harden. I know I have seen you 20 around here today. 21 MR. HARDEN: Good afternoon. My NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

1	name is Jerry Harden. I was employed at the
2	Rocky Flats Nuclear Weapons Site for 37
3	years. I was a radiation control technician
4	for most of that time and a three-term
5	president of United Steelworkers Local 8031
6	that represented the hourly production and
7	maintenance workers at the plant.
8	I'm here to speak in support of
9	expanding the Special Exposure Cohort status
10	for the long-suffering workers and their
11	families at Rocky Flats.
12	Rocky Flats was officially closed
13	in December of 2005, after a long history of
14	controversy. The plant had one of the worst
15	industrial fires in U.S. history. The plant
16	was responsible for large tritium releases
17	over an extended period of time. The plant
18	also spread plutonium and other hazardous
19	chemicals in the environment, with the barrel
20	field known as 903, for many years.
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The plant had the first FBI raid

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1	of a government facility and caused a federal
2	grand jury to be formed. Unfortunately,
3	those findings have remained sealed, denying
4	the public and the workers valuable
5	information about Rocky Flats.
6	To date, there have been 2,319
7	sick worker claims sick worker and
8	survivor claims settled, with many more
9	awaiting decisions. Rocky Flats has been the
10	most deadly workplace and the most expensive
11	environmental cleanup project in the State of
12	Colorado.
13	I thank the Board for their
14	support for the long-suffering Rocky Flats
15	workers and their families to expand the
15 16	workers and their families to expand the Special Exposure Cohort status. Thank you.
16	Special Exposure Cohort status. Thank you.
16 17	Special Exposure Cohort status. Thank you. Any questions?
16 17 18	Special Exposure Cohort status. Thank you. Any questions? (No response.)
16 17 18 19	Special Exposure Cohort status. Thank you. Any questions? (No response.) Again, another wise choice.
16 17 18 19 20	Special Exposure Cohort status. Thank you. Any questions? (No response.) Again, another wise choice. Thank you.
16 17 18 19 20	Special Exposure Cohort status. Thank you. Any questions? (No response.) Again, another wise choice. Thank you.
16 17 18 19 20	Special Exposure Cohort status. Thank you. Any questions? (No response.) Again, another wise choice. Thank you. CHAIRMAN MELIUS: Thank you, Mr.

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we are not through yet. We have got a lang
 ways to go to get the rest of the people
 covered.

Jack Weaver, Deputy Director of Plutonium Operations at Rocky Flats, retired. I spent 41 years there.

7 But today I am going to talk a 8 little bit about something else, and that's 9 uranyl nitrate. I was asked if I could speak 10 to that. Laura Reis here is going to say a 11 few things, too, because she was involved in 12 part of the operation that exposed her.

First of all, Ι had a varied 13 occupation at Rocky Flats, as you well know, 14 15 because we've talked about it before. But I 16 had lot. of interface with different а 17 organizations on the plant site. One of 18 those organizations was the mass crit lab, Building 886. Building 886 was built to do 19 20 mass crit experiments to establish the limits 21 by which we operated in the plutonium areas

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and the uranium areas, but primarily in the plutonium areas to keep us safe.

3 In that lab, they had a split table on which they did a lot of experiments 4 5 with solid materials, metals and oxides and 6 such. The lab was never set up for plutonium, although it did have plutonium in 7 it from time to time. 8

9 But the main testing was done with uranyl nitrate, and it 10 was done by setting up a series of tanks and pumps and 11 12 so they could transfer this uranyl lines tank and do their 13 nitrate from tank to their 14 measurements and experiments to 15 establish those limits by which we operated.

Like any tanks that we had in the 771 building, 371, or anyplace else on the plant site, they all had inputs and outputs and a lot of flanges, site gauges, and et cetera, a lot of places for them to leak.

And, of course, these did leak,

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1	and they leaked into pans that were on the
2	floor in the experimental room. And,
3	initially, they had no criticality rings,
4	Raschig rings, in there. I had a crew that
5	went up there, cleaned up the place after a
6	leak, and we put in Raschig rings to prevent
7	any criticalities that might get out on the
8	floor.
9	And during that time, we also
10	replaced all the gaskets on the valves,
11	shrink-filmed everything, so if there were
12	any further links we wouldn't have any
13	problems. We did have leaks from time to
14	time, but we pretty much contained those
15	leaks.
16	But, in the end, when we got
17	ready to in the `90s when we got ready to
18	go into the D&D operations at Rocky Flats, we
19	had no P&IDs, no as-builts, or anything of
20	any of the piping and the tanks, or anything
21	like that.

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up on the berm area, which was about a 4-fqqt 1 And I sat down on the berm. 2 berm. And the 3 first thing I noticed was that there was 4 Raschig rings on the floor which I hadn't 5 come across before. And I go, "Hmm, that's 6 strange." 7 So, I kind of got comfortable. Ι sit down, and I started doing my sketches. 8 9 And I did the drain system. Okay, I did the 10 drain system. And I went into a general RWP system, and I didn't have respirators. 11 I had 12 my respirator with me, but it wasn't required for me to have with me, to have it on, and I 13 didn't have an RCT with me because it wasn't 14 15 required. 16 And so I did my sketch. So, I 17 did my sketch, and I was in there for about 18 two hours. And this was highly -- I was told there was a highly-fissile solution. And so 19 I did my sketches. 20 21 And then I started doing the fuel NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	lines and I noticed that it was disconnected
2	from the plenum. And I thought, "Wow, this
3	is strange." So, I started doing the
4	drawing, and I found that it had been
5	disconnected from the plenum. So, I'm doing
6	the drawing, and it is routed to a wet vacuum
7	cleaner. What? This is routed to a vacuum
8	cleaner, and it's routed to room air. And
9	I'm here without a respirator. This is going
10	out into room air.
11	And so I tell my partner, and I
12	said, "I need to get a respirator." So, I
13	back out, get down, and I take off. We go
14	back to the building, and I tell them, we
15	tell them what happened. And they do not
16	monitor me. I do not get a smear. I do not
17	get fecal smears. I do not get a nose smear.
18	And they put the room on supplied air until
19	they can clear this room, this building, his
20	lab, Rothe's lab. That's what happened.
21	CHAIRMAN MELIUS: Okay. Thank
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the work that you did for both of the Hanfqrd 1 petitions. Many of the people and coworkers 2 that I speak for are not able to make these 3 kinds of trips and, unfortunately, some of 4 5 them are no longer with us. But we all thank 6 you very much. 7 You all know that I get choked at everything. So, deal with it. 8 9 I want to thank you much for your work and your continued work. 10 And, as you know, the Hanford SEC 11 12 and the Rocky Flats SEC have gone hand-in-And you also may have figured out 13 glove. that PNNL laboratories 14 and Rocky Flats 15 laboratories exchanged information to try to have a different eye look at the work that 16 17 going on at Rocky. So, the labs was at 18 Hanford contained or did a lot of work for the analysis for Rocky Flats. 19 20 Unfortunately, the Hanford SEC 21 that's remaining is also going to be hand-in-NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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1	glove with what is going on with the Rocky
2	Flats SEC. And the Hanford SEC has been
3	languishing for more than two years. I
4	realize things have been going on in the
5	background, but it's two-and-a-half years ago
6	this month that we did the interviews with
7	the workers concerning the contamination in
8	the 300 area, which uncovered a lot of the
9	other issues throughout the site.
10	So, I want to encourage the
11	Hanford Work Group, which I know is sains to

Hanford Work Group, which I know is going to be looking at something finally, to move along with their proceedings because it will also help the Rocky Flats issues, because Hanford seems to be the basis upon what they build the next Rocky Flats SEC for.

For those of you who don't know, and some of you do know, I was injured in a chemical exposure at Hanford in June of 2002. That's a rather recent exposure. They have hidden, successfully, the air monitoring data

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1 sampling and the that was done for 3mg 2 All the former and current workers accident. 3 know that the contractors do this on а 4 regular basis, and I realize the scientists 5 in the room are going to go, "That just 6 doesn't happen."

7 They are successful in doing it 8 for two reasons. They do it to avoid the 9 premiums they have to pay for state workers' 10 compensation. If they go up and they have a bond, they have to pay in the state. 11 So they 12 hide the information from the workers' 13 injuries, the worker settles the so that claim without knowing the full 14 extent of 15 their exposures.

16 The other reason they do it is to 17 their contracts, and every worker protect 18 here in the room knows that that is a fact, 19 no matter what site you worked at. My 20 records from my exposure in 2002, which were 21 well-documented and monitored, have never

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been released through the Energy Employees' 1 2 Program under the U.S. Department of Labor, even though we know exactly where they are. 3 They were never released in time for me to 4 5 Labor and Industries prosecute State my 6 claim. I physically found them.

7 And then when we to the went Laboratory and said, "You need to release 8 9 them because these are part of her exposure records that are required under law," 10 the Laboratory replied Department 11 to the of 12 Energy employee who was handling the Employee Concerns Department, "Well, you can't have 13 that because that physically belongs to CH2M 14 15 Hill." Battelle was the contractor running 16 that laboratory, and they were holding them 17 for the other contractor, saying that they 18 belonged to CH2M Hill.

To his credit, the Department of Energy employee said, "Well, you know" -- and his name was Ken Hor and he was from Los

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1	Alamos, if any of you remember Ken ₃ he
2	said, "You know, you can either give me that
3	report or I can lock down your laboratory for
4	a month for an audit. What do you think it's
5	going to be?" So, the Department of Energy
6	has those records, but they have yet to
7	release them under my claim for Energy
8	Employees' Compensation.
9	So, for anyone on the Board to
10	assume that the contractors are playing with
11	an even hand with the workers and their
12	injuries, including the radioactive injuries,
13	all of the accidents, incidents, and off-
14	normal occurrences are not being reported the
15	way you think they are, simply because humans
16	are involved who think they are protecting
17	their jobs.
18	So, I would encourage you to not
19	look with a jaundiced eye at the, quote,
20	"recent SECs that are looking towards
21	approval." At Hanford, we had reactors

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1	operating through 1988, yet our SEC ends
2	currently December 31st of 1983. So, we know
3	that there's plenty of product on the site.
4	It's still on the site.
5	We just finished emptying the K-
6	Basins of the spent rods, and we still have
7	all of the fuels that are being stored at the
8	site because there is no national repository.
9	People are being exposed on a pretty regular
10	basis. You can read the local newspaper.
11	DOE constantly reports that
12	nobody was exposed on any. So, I would
13	encourage you to look beyond the front-page
14	articles. I would encourage you to actually
15	go to the archives for the work records.
16	As a planner at the Hanford site,
17	all of my documents were archival. They are
18	in archives in Seattle. And for the Hanford
19	site, that's where we found many of the work
20	records that were supposedly gone for
21	contractors. Individuals went to the federal

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archive in Seattle and found those records for the workers. I would encourage you to do the same. They are indexed, but they are not computerized.

5 So, when you are asking, "What happened and where are things?" 6 RWPs and the 7 work package are in a permanent archive in It is not going to be fun to look 8 Seattle. 9 through them, but they are indexed. And that is the majority of the information from my 10 accident ended up. 11

12 So, therefore, I would think it would be reasonable to predict that you're 13 going to find incidents for Rocky Flats and 14 15 for Hanford, whatever contractor it was -- I 16 don't care what contractor it is -- continues 17 to cover up things because they are saving 18 their contract and they are trying to lower their operating costs. 19

20 Even though the contractors are 21 indemnified by their contracts with the

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1	Department of Energy for all costs for labor
2	and industry claims, including the money to
3	pay attorneys to fight the workers, that
4	doesn't stop them from limiting their
5	liability elsewhere. Because, remember, a
6	labor and industry claim is only a labor and
7	industry claim in the state if it's an
8	accident. If it can be proven that they knew
9	about it and could have avoided it, it's not
10	an accident and they are liable anyway.
11	I thank you for your time, and I
12	am so happy for all the Rocky Flat folks.
13	(Applause.)
14	CHAIRMAN MELIUS: Thank you,
15	Faye.
16	Before I turn to comments from
17	the phone, is there anybody here that I've
18	skipped that signed up for public comments?
19	To give public did you sign up? Okay. I
20	don't have you on the list. So, come on up
21	to the microphone, then.
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1	MS. JERISON: Thank you for
2	allowing me to speak. My name is Deb
3	Jerison. I am the director of the Energy
4	Employees Claimant Assistance Project.
5	My father was a worker at the
б	Mound Plant in Ohio, and he died in 1960. In
7	the early 1950s, Mound did separation work
8	with materials containing radium-226,
9	actinium-227, and thorium. This work was
10	done in the cave, later known as "the old
11	cave," in the GP building.
12	Because the old cave was too
13	heavily contaminated to be cleaned up, it was
14	entombed in 12 inches of concrete in the late
15	`50s, and another room was built on top of
16	it. The GP building, which was renamed SW
17	building, was connected to our building. It
18	starts to sound like alphabets.
19	A crack developed in the floor of
20	the room filled over the old cave and
21	radiation from the entombed area escaped into
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SW and R buildings until the problem was corrected some 20 years later.

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1959-to-1980 Mound 3 The SEC was established 4th, 4 on May 2010, to cover 5 workers who had been exposed to this 6 radiation. Although tritium played no role 7 in the contamination, NIOSH determined that would be defined as all 8 this SEC Class 9 workers of the Department of Energy, its predecessor agencies, and their contractors 10 and subcontractors who were monitored for 11 12 tritium exposure while working at the Mound Plant in Miamisburg, Ohio, from March 1st, 13 1959, through March 5th, 1980. And then the 14 15 regular 250 days stuff.

justification 16 The behind this 17 Class Definition was that all workers in the 18 SW and R buildings had been monitored for tritium during the time period of the SEC. 19 20 If this had been true, the definition might 21 have worked. However, both R SW and

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buildings had cold areas where the workers 2 were not monitored.

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3 On June 11th, 2010, the Board the Class 4 recommended SEC using NIOSH's 5 Definition. NIOSH began suspecting there 6 were problems with the logbooks that NIOSH 7 used to base its list of eligible claimants on at this point. 8

9 The logbooks were problematic for Because Mound had recycled 10 several reasons. HP numbers, these numbers were not reliable 11 12 of identification for all sources years. Social Security Numbers were not used. 13 Names in the logbooks illegible 14 were and 15 misspelled. Nicknames were used. People 16 were not always listed by the same name.

17 after However, even NIOSH was 18 aware of these problems, they didn't alert DOL or the Advisory Board until six months 19 Then, on December 22nd, 2010, 20 had passed. 21 the NIOSH lead sent an email stating that he

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had forgotten about the cold areas in SW and 1 2 buildings when he R wrote the Class Definition. If there were workers in these 3 buildings who weren't monitored, then the 4 5 Class Definition is not valid.

There were additional problems in 6 determining who had a tritium bioassay and 7 Claimants found MESH database who didn't. 8 9 records indicating tritium bioassay in their DOE files and turned these into DOL as proof 10 NIOSH stated that these were of bioassay. 11 not valid proof and at some point circulated 12 justification for this. 13 However, this а justification is undated and unsigned and 14 15 doesn't show any citations or documents which informed this decision. 16

17 Ι sent two reports to NIOSH on 18 these problems. I spent weeks reviewing Mound documents and the history of the Mound 19 20 MESH database and came to the conclusion that 21 the MESH database probably reliable. was

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NIOSH didn't respond to either of these reports, as far as I can remember.

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3 On February 15th, 2011, NIOSH 4 suddenly realized that there were cold area 5 workers in the R and SW buildings and determined that an 83.14 should be created 6 7 for all workers.

8 Then, on February 18th, NIOSH 9 suddenly reversed this decision after talking to an individual and the Office of General 10 The reason for this reversal was Counsel. 11 12 redacted from the emails I have, and it is very important that the Advisory Board and 13 its contractor review and evaluate the 14 15 reasons for this reversal. I would like to 16 know what reversed the decision as well.

17 Yesterday, after talking to а 18 chemist, another set of possible problems 19 with this SEC has come to light. I'm way 20 with this. Ι really don't over my head 21 understand it yet. NIOSH decided this Class

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1	based on radon only. As I understand it, 335
2	is possible that other compounds or oxides
3	were formed from the daughter products of the
4	radioactive material leaking out of the
5	entombed old cave along with the radon.
6	Also, what instrument or
7	instruments were used to measure the leaking
8	radon radiation level? Apparently, this
9	could make a big difference when evaluating
10	different kinds of radiation.
11	Lastly, what is the stated
12	uncertainty for the radiation measurement?
13	Was it statistical uncertainty or systematic
14	uncertainty?
15	These are some of the questions
16	that still need to be answered. I feel the
17	defective Class Definition, the defects of
18	the logbooks, and the problems with
19	interpreting the MESH database mean that an
20	83.14 for all workers is still called for.
21	And thank you so much for passing
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1	I am hoping that you will
2	continue the investigation to expand the SEC
3	to the later years. One of the things I
4	wanted to present was one of my clients had
5	done an affidavit at one of the meetings, and
6	he was talking about a tritium job in the
7	later years. He was in D&D. And he said
8	that there were problems with the urinalysis,
9	topping off the urine when there wasn't
10	enough in the vials. They were doing that.
11	But I found a document of his.
12	Actually, he had it. It was not in his
13	health physics file. So, I'm just going to
14	read the letter that was sent to him in
15	regards to his urinalysis, in part.
16	"Attached are the results of the
17	pre-job sample number and post-job urine
18	samples for a special project for tritium.
19	As can be seen on the attached datasheets,
20	your baseline urine sample result was below
21	the decision level. It was background for

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1	tritium. The first analysis," which was dqqq
2	the next day, right after the job, "of your
3	post-job urine sample was greater than the
4	decision level. It was positive. Due to the
5	first positive result, your post-job sample
6	was analyzed a second time."
7	Why? And they used the same
8	urine. And the analysis failed. And by the
9	way, that analysis was done, I think, a
10	couple of weeks after the first one. That
11	also was not included in this letter that was
12	sent to him.
13	"The third analysis of the same
14	urine sample was background for tritium. No
15	sample was available for the fourth
16	analysis." I don't know what that means.
17	"The urine data is considered
18	inconclusive because the first analysis of
19	the post-job sample was positive, and a
20	subsequent re-analysis of the same sample was
21	background." I don't understand that. And

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this is 1993 science that was being done 334 Rocky Flats.

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3 "Based on the workplace indicators at the time of the job, there was 4 5 no release of tritium to the workers in the 6 immediate area. Because no tritium was 7 released outside of the downdraft table, 8 there is no reason to suspect that an intake 9 occurred."

What this tells me is that the air monitoring, which is probably what they were using to determine if there was a release that day, overshot and overrode a bioanalysis of this worker.

15 "Therefore, we cannot confirm
16 that any intake of tritium occurred." So,
17 his first positive analysis is discounted.

18 So, these are the kinds of 19 urinalysis that we are looking at to do bounding for tritium. 20 Should we be doing 21 that when in 1993, when things are supposed

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1	to be becoming you know, science ₃₃₅
2	getting better, and as time went by, I think
3	LaVon said something about I mean, I am
4	very happy with LaVon's work, but I have to
5	say that that there were improved bioassay
б	procedures as time went by.

7 thing with Now, the the improvement of the bioassay procedures: there 8 9 no procedure guides for these labs. are Now, if we could see the 10 Where are they? procedures happening 11 that were with this 12 bioanalysis, then I think we could make a 13 determination on if they worked or not. But, by this letter in 1993 related to tritium, I 14 15 those procedures don't seem like mean, 16 science to me. But I am not a scientist. 17 So, I'll let the Working Group and the Board 18 and everybody else look at that.

I also found a document that was written -- let's see -- oh, it's called -now, this is concerning the uranium or the

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U-233 it is called 1 "Manual of _ _ Gବ୍ବ୍ନ 2 Practices at Uranium Facilities," authored by Hinnefeld, 3 Bryce Rich, Stuart Clayton Lagerquist, all Rocky -- well, Lagerquist is 4 5 at Rocky Flats -- Mansfield, Munson, and 6 Wagner.

7 In there, there was a quote about air sampling, and this is it: "Although they 8 9 play similar roles, there may not be an equivalence or fixed relationship between 10 breathing sampling and bioassay." 11 zone 12 That's breathing sampling. zone That's supposed to be the best, right? 13

14 "It is usually not possible to 15 accurately estimate individual uptake or the 16 resulting internal dose from air activity 17 exposure estimates. It is also difficult to 18 accurately estimate previous internal uptake 19 from bioassay measurements."

20 I just think that was kind of 21 amazing. So, I have that document. I will

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1	the last break Dr. Melius had mentioned that
2	there might be potential votes on the GSI
3	TBD-6000 and the DuPont Deepwater Works TBD
4	reviews tomorrow morning on October the 17th.
5	That caught me by surprise because I was not
6	aware that TBDs are voted upon. In any case,
7	Dr. Ziemer wrote me a nice email in response
8	to my question and said there would be no
9	votes on GSI tomorrow morning.
10	Maybe the most important thing
11	that I have to bring up is that I was
12	absolutely astounded to hear speaker two of
13	this public comment session, who offered some
14	new information that probably relates the
15	Rocky Flats magnesium-thorium alloy plate
16	issue that Terrie Barrie and I have been
17	quite interested in pursuing, based on a tip
18	that she received.
19	We followed up on that tip with a
20	dual FOIA request to both NNSA and Department
21	of Energy Legacy Management, which we filed
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And we have yet to receive any 1 on 5/9/13. 2 information back from them, no report. We did have a \$6,250 fee that the 3 4 Department of Energy was going to charge that 5 was waived. We are happy for that. 6 But, to date, we have not gotten 7 any responsive records. The Department of 8 Energy has estimated that there are 9 approximately 400 boxes of Rocky Flats records at Los Alamos that need to be hand-10 searched, and that would probably take until 11 12 the end of November of 2013 to get those records. 13 They also indicated that some of 14 15 the records that were available are probably 16 classified, and that it would probably take 17 about though two years, even there was 18 indexing of those classified computer records, just to get through the reviews that 19 20 take place at the Department have to of 21 Energy.

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1	And I would just comment that
2	these records have been withheld for many
3	years. We have been interested in this
4	question since 2006, when Dow was given its
5	83.14 SEC. So, I really hope that everybody
6	will redouble their effort. I hope they will
7	interview the second speaker tonight. He
8	mentioned, in particular, working for many
9	years at the Rocky Flats Mod Center, the
10	Transport Modification Center. Our tip
11	involved that type of employment at that
12	particular center doing vehicle retrofitting
13	of semi-trucks and railroad cars.
14	And so it seems obvious to me
15	that this person has information that is
16	highly germane to the other thorium issues
17	that LaVon Rutherford talked about. And I
18	hope that NIOSH will get together with this
19	gentleman, take him up on his offer, and do a
20	secure interview in a place where he's
21	comfortable.

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The other comment I want to make relates to the fact that Dr. Paul Ziemer, who is Chair of the TBD-6000 Work Group, will review the current status of TBD-6000 and GSI Appendix BB tomorrow morning.

6 The reason why Ι wanted to 7 address you today is because I am concerned that the petitioners' viewpoint may not be 8 9 accurately represented. This particular Work Group has a very long history of essentially 10 ignoring information from the petitioners, 11 12 including 52 scientific White Papers I have submitted to them during their 18 meetings 13 held since 2008. 14

15 One such recent paper was two AEC 16 NYO-4699 reports that provided only the 17 available measured data 2225 on MeV 18 betatrons, photons, neutrons, with matching operator film badge data. The TBD-6000 Work 19 20 Group Chair refused to task SC&A to review 21 these papers. The Board technical contractor

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1	admitted not having read this key paper that
2	was submitted by me to the Work Group a full
3	six weeks prior to their latest October 11th
4	Work Group meeting, just about a week ago.
5	I have also asked the NIOSH
6	Docket Office, which usually is very
7	responsible, and so far they have not posted
8	these important papers to the DCAS website
9	under the discussion papers for this meeting.
10	They are posted under Docket 140.
11	The other examples of why I am
12	concerned about the GSI TBD presentation are
13	as follows: On May the 17th, 2013, HHS
14	accepted our administrative review for
15	SEC-0105, in which we cited 44 specific
16	errors we thought had been committed. And
17	that administrative review is now being
18	reviewed by the three-member HHS independent
19	review panel. So, it has been since May. It
20	is now October. Five full months, and we
21	still have a final-final HHS decision and no

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panel report. I understand it takes a lang time, but it seems to me this is a very long time.

4 I also am very concerned because 5 NIOSH Docket Office has posted the this administrative review on Docket 140 and as a 6 discussion paper for today's meeting and for 7 the TBD-6000 Work Group meeting a week ago. 8 9 However, there is an addendum paper that I also submitted to the Work Group and the full 10 Board on October the 7th, but I also sent 11 12 that to the Docket Office and asked that it be a discussion paper for this meeting. 13 And that paper has not been posted yet, and that 14 15 is nine days after I submitted it.

So, my question is, I wonder why 16 17 this is difficult. This is so а very 18 important paper. Not only does it add twenty new errors that really are issues that need 19 20 to be taken up by the Work Group, following 21 the 9-to-8 vote on 12/11/12 to deny SEC-0105.

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So, those are added to the other errors that were in the main administrative review. But it also lists nineteen still open GSI SEC and Appendix BB issues for the SC&A findings that still need to be worked through by the TBD-6000 Work Group.

The third issue is not directly 7 related to GSI, but it is related to the fact 8 the DOE facilities database has 9 that been offline from August 23rd, apparently due to 10 hacking. There was a target date to get back 11 online by September the 24th, but so far that 12 13 hasn't happened. So, I am happy that this is being rewritten to protect against that sort 14 15 of incursion, but that is a very important database that a lot of people use. 16

Another point that concerns me is in mid-July we acted on advice from NIOSH for a part-time radiographer who requested copies of his Landauer film badge records for the time he worked at GSI. That office advised

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1	him to send them a form stating who he was 346
2	which he did promptly. And, anyway, we
3	returned all the records to them in mid-July.
4	He has not heard a word from the
5	CDC FOIA/Privacy Act Officer who sent him the
6	first letter and to whom he returned his
7	form. We called a week ago, and we called
8	again today. That office is not on furlough,
9	and we still haven't gotten an answer back.
10	And, finally, I want to just
11	bring up the issue of PERs that was mentioned
12	today, and there will be a presentation
13	tomorrow about the need for PERs. And what
14	you will see on slide number 3 of that
15	presentation is a statement that, and I
16	quote, "Each PER will be reviewed by SC&A."
17	Well, the GSI PER-24 was released in October
18	of 2007 and involved four early dose
19	reconstructions that were done using another
20	document, TIB-004, rather than Appendix BB.
21	And I have simply been trying to

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find out for the last five years, actually, 1 what actions NIOSH took about that PER. 2 Ι have made multiple direct requests to various 3 4 people at NIOSH and on the Board, and I 5 simply cannot get an answer back to what 6 happened to this PER. 7 So, it's a small matter. It's not going to make or break the SEC, but it's 8 9 just exemplary of how difficult it has been to get really straightforward information. 10 finally, Ι thank 11 So, want to 12 Terrie Barrie for helping with me many But I want to congratulate all the 13 things. workers who richly deserve the SEC today. 14 Ι 15 was present when there was the first SEC-0030 16 meeting, and the reaction was so different 17 and so sad at that SEC outcome and so happy 18 today, and that makes me very glad as well. 19 Thank you very much. 20 CHAIRMAN MELIUS: Thank you, Dan.

The next person I have listed is

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for Sandia-Livermore between 1956 and October of `57. They were apparently housed across 3 the street at the Lawrence Livermore 4 facility, which does have an SEC for that period.

6 However, when the Department of Labor adjudicates claims, they are going to 7 looking for evidence that the Sandia 8 be 9 employee was, you know, in an SEC, let's just say for the 1956 to October of `57 period. 10 And I have a feeling that that's going to be 11 12 an administrative problem. And I just wonder simpler if you just 13 whether it would be extended SEC for Sandia 14 simply the to 15 encompass that early period of, whatever it is, eighteen months or something. 16 17 And those are my questions.

I believe Stu 18 CHAIRMAN MELIUS: can answer at least the first question. 19

20 MR. HINNEFELD: Yeah, I can speak 21 to the first one. The Secretary, for the

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Pantex and the Fernald Classes, the Secretary 1 2 signed the designation letter on the 30th of 3 September, which was the day before the government shutdown. 4 5 to The reason that we have yet 6 receive copies of the signed thing is 7 because, frankly, the people who do that got 8 furloughed. So, we have not received the 9 signed copies, and that's why they are not on our website yet. 10 11 MR. FROWISS: I see. 12 MR. HINNEFELD: But they were signed on the 30th. 13 it should be 14 MR. FROWISS: So, 15 law, presumably, October 30th, then? 16 MR. HINNEFELD: Yeah, that sounds 17 right. 18 MR. FROWISS: Okay. 19 MR. HINNEFELD: With respect to 20 second question, don't the I know. That 21 might question deal with the be а to NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

Department of Labor. I'm not so sure 391 that.

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3 CHAIRMAN MELIUS: Yeah, and the Department of Labor isn't here today because 4 5 of the shutdown. government But my 6 understanding is that the Department of Labor 7 does do sort of an implementation guidance on these Class Definitions and SECs. 8 So, that 9 kind of issue may very well be covered there in order for them to address, you know, the 10 concern that you raised. I think that may be 11 12 and more straightforward than easier the other suggestion, which would involve a whole 13 new set of actions by NIOSH and the Board, 14 15 and so forth. 16 MR. FROWISS: I see. 17 CHAIRMAN MELIUS: Okay. 18 MR. FROWISS: All right. Thank 19 you. 20 Yeah, CHAIRMAN MELIUS: okay. 21 You're welcome. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 (202) 234-4433 www.nealrgross.com

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